

INDEPENDENT SCHOOL DISTRICT NO. 12
CENTENNIAL SCHOOLS
CIRCLE PINES, MINNESOTA

Financial Statements and
Supplemental Information

Year Ended
June 30, 2020

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INDEPENDENT SCHOOL DISTRICT NO. 12

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INTRODUCTORY SECTION

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INDEPENDENT SCHOOL DISTRICT NO. 12

School Board and Administration
Year Ended June 30, 2020

SCHOOL BOARD

	<u>Board Position</u>
Suzy Guthmueller	Chairperson
Kathryn Timm	Clerk
Chris Bettinger	Treasurer
Ray Culp	Director
Tom Knisely	Director
Christina Wilson	Director

ADMINISTRATION

Brian Dietz	Superintendent
Patrick Chaffey	Executive Director of Business Services
Scott Johnson	Executive Director of Teaching and Learning
Daniel Melde	Director of Human Resources
Corrine Sendle	Director of Community Education
Kathy Zwonitzer	Director of Special Services
Krista Bergert	Director of Public Information and Community Outreach
Michael Christensen	Director of Technology
Caleb Drexler Booth	Director of Curriculum and Instruction

District Offices	Independent School District No. 12
	4707 North Road
	Circle Pines, MN 55014-1898
	Phone: (763) 792-6001
	Fax: (763) 792-6050

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FINANCIAL SECTION

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INDEPENDENT AUDITOR'S REPORT

To the School Board and Management of
Independent School District No. 12
Circle Pines, Minnesota

REPORT ON THE FINANCIAL STATEMENTS

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Independent School District No. 12 (the District) as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

MANAGEMENT'S RESPONSIBILITY FOR THE FINANCIAL STATEMENTS

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

AUDITOR'S RESPONSIBILITY

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

(continued)

OPINIONS

In our opinion, the financial statements referred to on the previous page present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the District as of June 30, 2020, and the respective changes in financial position, and, where applicable, cash flows thereof, and the budgetary comparison for the General Fund for the year then ended, in accordance with accounting principles generally accepted in the United States of America.

EMPHASIS OF MATTER

As described in Note 1 of the notes to basic financial statements, the District has implemented Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*, during the year ended June 30, 2020. Our opinion is not modified with respect to this matter.

OTHER MATTERS

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the required supplementary information (RSI), as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the GASB, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the RSI in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The introductory section, supplemental information, and other district information, are presented for purposes of additional analysis and are not required parts of the basic financial statements. The Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is also not a required part of the basic financial statements of the District. The accompanying Uniform Financial Accounting and Reporting Standards (UFARS) Compliance Table is presented for purposes of additional analysis as required by the Minnesota Department of Education, and is also not a required part of the basic financial statements of the District.

(continued)

The supplemental information, the Schedule of Expenditures of Federal Awards, and the UFARS Compliance Table are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and other district information sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

Prior Year Comparative Information

We have previously audited the District's 2019 financial statements, and we expressed unmodified audit opinions on the respective financial statements of the governmental activities, each major fund, and the aggregate remaining fund information in our report dated October 14, 2019. In our opinion, the partial comparative information presented herein as of and for the year ended June 30, 2019 is consistent, in all material respects, with the audited financial statements from which it has been derived.

OTHER REPORTING REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

In accordance with *Government Auditing Standards*, we have also issued our report dated October 28, 2020 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Malloy, Montague, Karnowski, Radosevich & Co., P. A.

Minneapolis, Minnesota
October 28, 2020

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INDEPENDENT SCHOOL DISTRICT NO. 12

Management's Discussion and Analysis Year Ended June 30, 2020

This section of Independent School District No. 12's (the District) annual financial statements presents management's narrative overview and analysis of the District's financial performance during the fiscal year ended June 30, 2020. Please read it in conjunction with the other components of the District's annual financial statements.

FINANCIAL HIGHLIGHTS

- The District's liabilities and deferred inflows of resources exceeded its assets and deferred outflows of resources at June 30, 2020 by \$22,968,807 (net position deficit). The District's total net position increased by \$8,889,765 during the fiscal year ended June 30, 2020, excluding the change in accounting principle as discussed below.
- The District recorded a change in accounting principle in the current year with the implementation of the Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*. The implementation of this standard changed the way the District reports certain fiduciary activities and student activities that were previously reported in a separate financial document. The implementation of this standard increased beginning net position in the government-wide statements and beginning fund balance in the General Fund by \$155,195.
- Government-wide revenues totaled \$107,356,296 and were \$8,889,765 more than expenses of \$98,466,531.
- The General Fund's total fund balance (under the governmental fund presentation) increased \$8,405,125 over the prior year, compared to an increase of \$1,079,874 planned in the budget, excluding the change in accounting principle discussed above.

OVERVIEW OF THE FINANCIAL STATEMENTS

The financial section of the annual financial statements consists of the following parts:

- Independent Auditor's Report;
- Management's discussion and analysis;
- Basic financial statements, including the government-wide financial statements, fund financial statements, and the notes to basic financial statements;
- Required supplementary information; and
- Supplemental information consisting of combining and individual fund statements and schedules.

The following explains the two types of statements included in the basic financial statements:

GOVERNMENT-WIDE FINANCIAL STATEMENTS

The government-wide financial statements (Statement of Net Position and Statement of Activities) report information about the District as a whole using accounting methods similar to those used by private sector companies. The Statement of Net Position includes *all* of the District's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, except for the fiduciary funds. All of the current year's revenues and expenses are accounted for in the Statement of Activities regardless of when cash is received or paid.

The two government-wide financial statements report the District's *net position* and how it has changed. Net position—the difference between the District's assets, deferred outflows of resources, liabilities, and deferred inflows of resources—is one way to measure the District's financial health or *position*.

- Over time, increases or decreases in the District's net position are indicators of whether its financial position is improving or deteriorating, respectively.
- To assess the overall health of the District requires consideration of additional nonfinancial factors, such as changes in the District's property tax base and the condition of school buildings and other facilities.

In the government-wide financial statements the District's activities are all shown in one category titled "governmental activities." These activities, including regular and special education instruction, transportation, administration, food services, and community education, are primarily financed with state aids and property taxes.

FUND FINANCIAL STATEMENTS

The fund financial statements provide more detailed information about the District's *funds*, focusing on its most significant or major funds, rather than the District as a whole. Funds (Food Service Special Revenue and Community Service Special Revenue) that do not meet the threshold to be classified as major funds are called nonmajor funds. Detailed financial information for nonmajor funds can be found in the supplemental information section.

Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs. For Minnesota schools, funds are established in accordance with Uniform Financial Accounting and Reporting Standards in accordance with statutory requirements and accounting principles generally accepted in the United States of America. Some funds are required by state law and by bond covenants. The District can establish other funds to control and manage money for particular purposes or to show that it is properly using certain revenues.

The District maintains the following kinds of funds:

Governmental Funds – The District's basic services are included in governmental funds, which generally focus on: 1) how *cash and other financial assets* that can readily be converted to cash flow in and out, and 2) the balances left at year-end that are available for spending. Consequently, the governmental fund financial statements provide a detailed *short-term* view that helps to determine whether there are more or less financial resources that can be spent in the near future to finance the District's programs. Because this information does not encompass the additional long-term focus of the government-wide financial statements, we provide additional information (reconciliation schedules) immediately following the governmental fund financial statements that explain the relationship (or differences) between these two types of financial statement presentations.

Proprietary Funds – The District maintains one type of proprietary fund. The internal service funds are used as an accounting device to accumulate and allocate costs internally among the District's various functions. The District uses its internal service funds to account for the self-insurance activities of district employees' medical and dental claims. These services have been included within governmental activities in the government-wide financial statements. Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail.

Fiduciary Funds – The District is the trustee, or fiduciary, for assets that belong to other organizations or individuals. The District is responsible for ensuring that the assets reported in the fiduciary fund are used only for their intended purposes and by those to whom the assets belong. All of the District's fiduciary activities are reported in a separate Statement of Fiduciary Net Position and a Statement of Changes in Fiduciary Net Position. We exclude these activities from the government-wide financial statements because the District cannot use these assets to finance its operations.

FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE

Table 1 is a summarized view of the District's Statement of Net Position:

Table 1 Summary Statement of Net Position as of June 30, 2020 and 2019		
	2020	2019
Assets		
Current and other assets	\$ 72,944,486	\$ 75,232,417
Capital assets, net of depreciation	122,196,526	110,586,133
Total assets	\$ 195,141,012	\$ 185,818,550
Deferred outflows of resources		
Pension plan deferments	\$ 50,952,517	\$ 74,295,319
OPEB plan deferments	332,875	—
Total deferred outflows of resources	\$ 51,285,392	\$ 74,295,319
Liabilities		
Current and other liabilities	\$ 12,627,364	\$ 10,744,326
Long-term liabilities, including due within one year	152,325,582	159,390,522
Total liabilities	\$ 164,952,946	\$ 170,134,848
Deferred inflows of resources		
Property taxes levied for subsequent year	\$ 25,157,376	\$ 23,760,680
Pension plan deferments	74,801,802	92,957,562
OPEB plan deferments	4,483,087	5,274,546
Total deferred inflows of resources	\$ 104,442,265	\$ 121,992,788
Net position		
Net investment in capital assets	\$ 34,579,960	\$ 31,559,639
Restricted	7,879,104	5,731,631
Unrestricted	(65,427,871)	(69,305,037)
Total net position	\$ (22,968,807)	\$ (32,013,767)

The District's financial position is the product of many factors. For example, the determination of the District's net investment in capital assets involves many assumptions and estimates, such as current and accumulated depreciation amounts. A conservative versus liberal approach to depreciation estimates, as well as capitalization policies, will produce a significant difference in the calculated amounts. Another major factor in determining net position as compared to fund balances are the liabilities for long-term severance, pension, and other post-employment benefits (OPEB), which impacts the unrestricted portion of net position.

The District's increase in net investment in capital assets is due mostly to the relationship between the rate at which the District's capital assets are being added, depreciated, and how that compares to the rate at which the District is repaying the debt issued to purchase or construct those assets. The increase in net position restricted for capital asset acquisition and facilities maintenance, debt service, food service, and other purposes contributed to the change in this portion of net position. The change in the District's share of the Public Employees Retirement Association (PERA) and the Teachers Retirement Association (TRA) pension plans contributed to the change in deferred outflows, long-term liabilities, deferred inflows, and unrestricted net position.

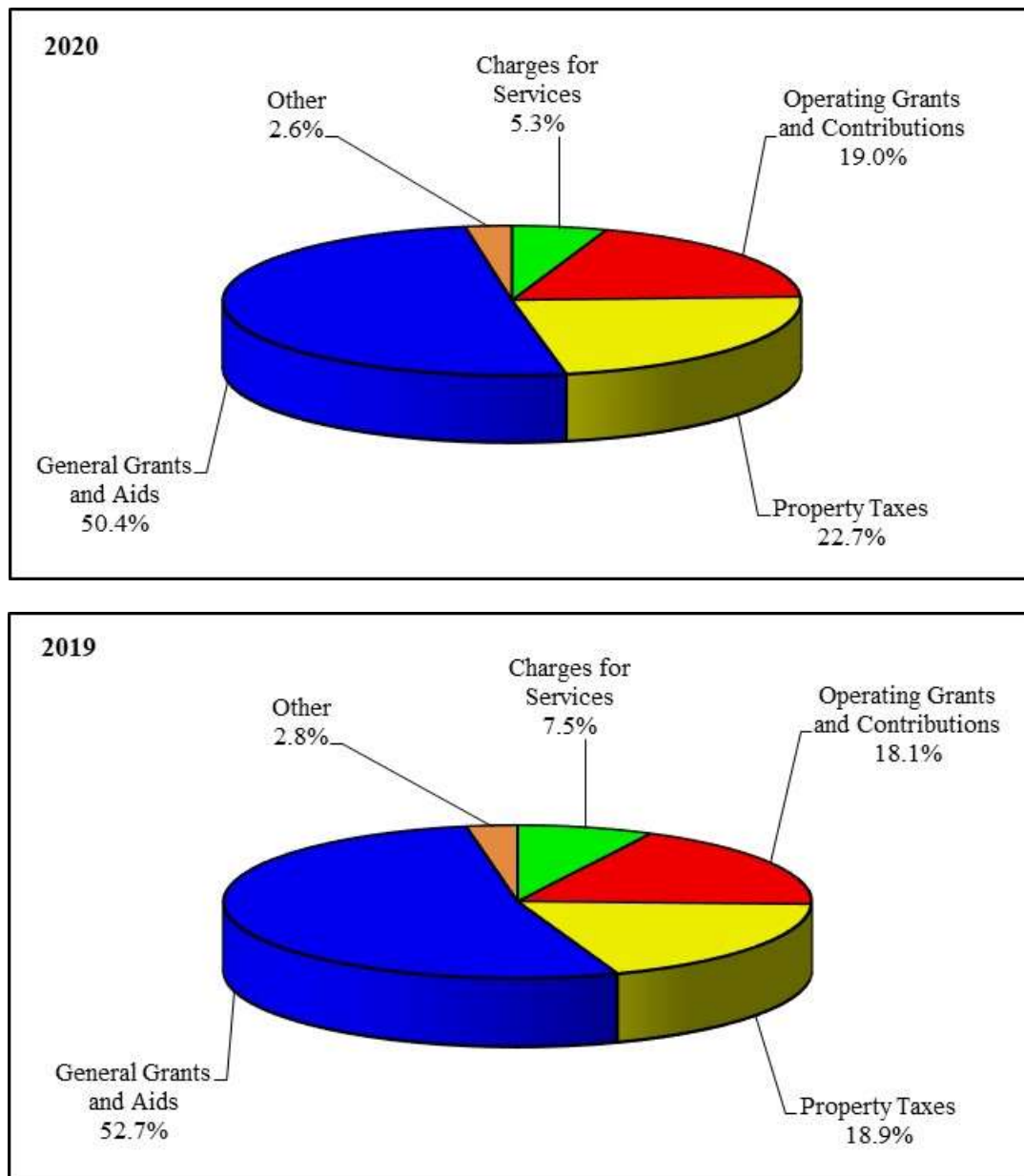
Table 2 presents a summarized version of the District's Statement of Activities:

Table 2 Summary Statement of Activities for the Years Ended June 30, 2020 and 2019		
	2020	2019
Revenues		
Program revenues		
Charges for services	\$ 5,681,840	\$ 7,185,689
Operating grants and contributions	20,401,762	17,240,617
General revenues		
Property taxes	24,409,668	17,994,243
General grants and aids	54,064,056	50,334,809
Other	2,798,970	2,695,231
Total revenues	107,356,296	95,450,589
Expenses		
Administration	3,475,205	2,320,139
District support services	3,521,744	3,307,931
Elementary and secondary regular instruction	36,828,963	21,428,949
Vocational education instruction	1,022,428	688,735
Special education instruction	20,782,804	14,612,480
Instructional support services	2,368,975	1,761,107
Pupil support services	6,827,030	7,142,282
Sites and buildings	7,874,536	7,619,549
Fiscal and other fixed cost programs	273,901	261,422
Food service	3,394,870	3,195,028
Community service	4,792,378	4,284,247
Depreciation not included in other functions	4,215,358	4,295,107
Interest and fiscal charges on debt	3,088,339	3,472,948
Total expenses	98,466,531	74,389,924
Change in net position	8,889,765	21,060,665
Net position – beginning, as previously reported	(32,013,767)	(53,074,432)
Change in accounting principle	155,195	–
Net position – beginning, as restated	(31,858,572)	(53,074,432)
Net position – ending	\$ (22,968,807)	\$ (32,013,767)

This table is presented on an accrual basis of accounting, and it includes all of the governmental activities of the District. This statement includes depreciation expense, but excludes capital asset purchase costs, debt proceeds, and the repayment of debt principal. The significant increase in expenses reflects the change in the PERA and the TRA multiple-employer defined benefit pension plans, impacting functional areas based on salary and benefit levels.

Figure A shows further analysis of these revenue sources:

Figure A – Sources of Revenues for Fiscal Years 2020 and 2019



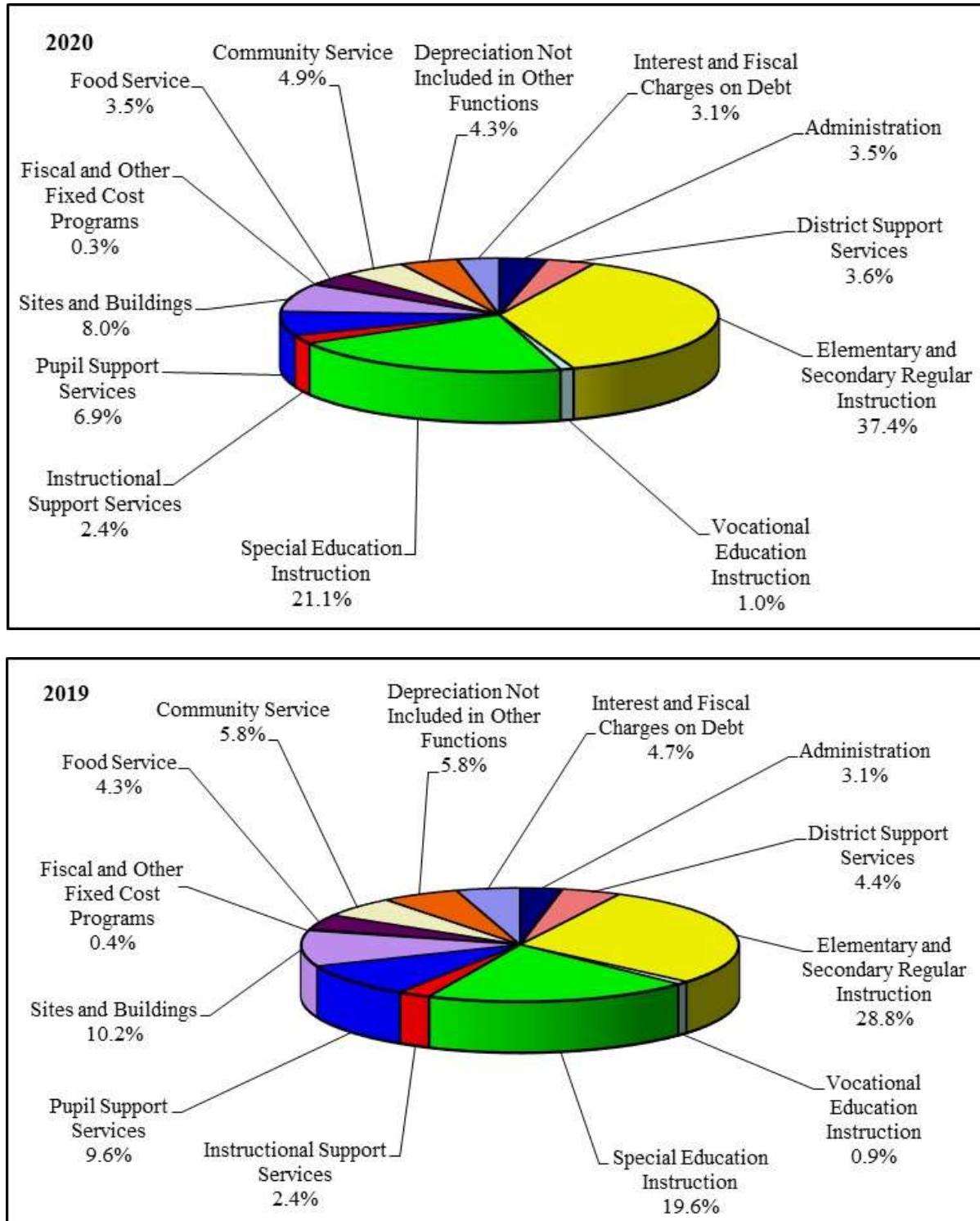
The largest share of the District's revenue is received from the state, including the general education aid formula and most of the operating grants.

Property taxes are generally the next largest source of funding. The level of revenue property tax sources provide is not only dependent on district taxpayers by way of operating and building referenda, but also by decisions made by the Legislature in the mix of state aid and local effort in a variety of funding formulas.

Charges for services were down from the prior year directly related to the COVID-19 pandemic beginning in March through the end of the fiscal year.

Figure B shows further analysis of these expense functions:

Figure B – Expenses for Fiscal Years 2020 and 2019



The District's expenses are predominately related to educating students. Programs (or functions), such as elementary and secondary regular instruction, vocational education instruction, special education instruction, and instructional support services are directly related to classroom instruction, while the rest of the programs support instruction and other necessary costs to operate the District.

FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

The financial performance of the District as a whole is also reflected in its governmental funds. Table 3 shows the change in total fund balances of each of the District's governmental funds:

Table 3 Governmental Fund Balances as of June 30, 2020 and 2019			
	<u>2020</u>	<u>2019</u>	<u>Change</u>
Major funds			
General	\$ 22,839,965	\$ 14,279,645	\$ 8,560,320
Capital Projects – Building Construction	4,858,526	19,087,257	(14,228,731)
Debt Service	1,868,931	1,506,413	362,518
Nonmajor funds			
Food Service Special Revenue	187,496	71,089	116,407
Community Service Special Revenue	<u>1,528,800</u>	<u>1,906,671</u>	<u>(377,871)</u>
Total governmental funds	<u>\$ 31,283,718</u>	<u>\$ 36,851,075</u>	<u>\$ (5,567,357)</u>

The focus of the District's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the District's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for discretionary use, as they represent the portion of fund balance that has not yet been limited to use for a particular purpose by either an external party, the District itself, or a group or individual that has been delegated authority to assign resources for use for particular purposes by the District's School Board.

At June 30, 2020, the District's governmental funds reported combined fund balances of \$31,283,718, a decrease of \$5,567,357 in comparison with the prior year. Approximately 37.2 percent of this amount (\$11,640,833) constitutes unassigned fund balance, which is available for spending at the District's discretion. The remainder of the fund balance is either nonspendable, restricted, or assigned to indicate that it is: 1) not in spendable form (\$207,671), 2) restricted for particular purposes (\$13,103,693), or 3) assigned for particular purposes (\$6,331,521).

ANALYSIS OF THE GENERAL FUND

Table 4 summarizes the amendments to the General Fund budget:

Table 4 General Fund Budget				
	<u>Original Budget</u>	<u>Final Budget</u>	<u>Change</u>	<u>Percent Change</u>
Revenue	<u>\$ 84,591,547</u>	<u>\$ 86,021,289</u>	<u>\$ 1,429,742</u>	<u>1.7%</u>
Expenditures	<u>\$ 81,794,307</u>	<u>\$ 84,941,415</u>	<u>\$ 3,147,108</u>	<u>3.8%</u>

The District is required to adopt an operating budget prior to the beginning of its fiscal year, referred to above as the original budget. During the year, the District amended the budget for known significant changes in circumstances such as: updated enrollment estimates, legislative changes, additional funding received from grants or other local sources, staffing changes, employee contract settlements, insurance premium changes, special education tuition changes, or for new debt issued.

Table 5 summarizes the operating results of the General Fund:

Table 5 General Fund Operating Results					
	<u>2020 Actual</u>	<u>Over (Under)</u> <u>Final Budget</u>		<u>Over (Under)</u> <u>Prior Year</u>	
		<u>Amount</u>	<u>Percent</u>	<u>Amount</u>	<u>Percent</u>
Revenue and other financing sources	\$ 89,543,337	\$ 3,522,048	4.1%	\$ 7,204,350	8.7%
Expenditures and other financing uses	<u>81,138,212</u>	<u>(3,803,203)</u>	(4.5%)	<u>2,605,822</u>	3.3%
Net change in fund balances	<u>\$ 8,405,125</u>	<u>\$ 7,325,251</u>		<u>\$ 4,598,528</u>	

The fund balance of the General Fund increased \$8,405,125, compared to an increase of \$1,079,874 approved in the final budget. As previously discussed, the District reported a change in accounting principle that increased beginning fund balance by \$155,195.

General Fund revenues and other financing sources for 2020 increased \$7,204,350, or 8.7 percent, compared to the prior year, and were \$3,522,048, or 4.1 percent, over budget. The increase over the prior year was primarily due to funding improvements for general education and special education state sources and more property tax revenue as approved with the annual levy. Actual revenues were within 4.1 percent of budget, as noted above. Conservative budgeting for state sources of general education, special education, safe schools, and pension pass-through sources contributed to the favorable revenue variance.

Total General Fund expenditures and other financing uses for 2020 increased \$2,605,822, or 3.3 percent, from the prior year. The change was primarily due to an increase in capital spending and negotiated increases for salaries and benefits. Current year expenditures and other financing uses of \$81,138,212 were \$3,803,203, or 4.5 percent, under budget, with the largest savings in capital spending coming in under budget. Savings in salaries and benefits, purchased services, and supplies and materials also contributed to the favorable variance in expenditures.

COMMENTS ON SIGNIFICANT ACTIVITIES IN OTHER FUNDS

Capital Projects – Building Construction Fund

The Capital Projects – Building Construction Fund ended the year with \$14,938,828 of capital spending used on a variety of building and improvement projects occurring throughout the District. The Capital Projects – Building Construction Fund had a fund balance of \$4,858,526 as of June 30, 2020.

Debt Service Fund

The funding of debt service is controlled in accordance with each outstanding debt issue's financing plan. The Debt Service Fund revenues exceeded expenditures by \$362,518 in the current year. The year-end fund balance of \$1,868,931 at June 30, 2020 is available for meeting future debt service obligations.

Other Governmental Funds

The Food Service Special Revenue Fund ended the year with revenues and other financing sources exceeding expenditures, increasing equity by \$116,407, compared to a planned fund balance decrease of \$149,422. The District approved a transfer of \$150,000 from the General Fund to help support operations of the Food Service Special Revenue Fund. Both revenues and expenditures were more than projected in the budget, with significant program changes, due to the COVID-19 pandemic.

The Community Service Special Revenue Fund ended the year with expenditures exceeding revenues, decreasing equity by \$377,871, compared to a planned fund balance decrease of \$3,661. Revenues and expenditures were less than budgeted amounts, due to less program participation, caused by the COVID-19 pandemic.

Internal Service Funds

Internal service funds are used to account for the financing of goods and services provided by one department or agency of a government to other departments or agencies on a cost-reimbursement basis. The District currently maintains two internal service funds. These funds are used to account for the District's self-insured health and dental insurance functions.

Operating revenues for the internal service funds for fiscal 2020 totaled \$10,534,055. This is an increase from the fiscal year 2019 operating revenue level of \$10,379,078. Nonoperating revenues totaled \$105,163, which is a decrease from the fiscal year 2019 nonoperating revenue of \$124,637. Operating expenses totaled \$9,817,226, which represents a decrease from fiscal year 2019 operating expenditures of \$10,012,711, due to a decrease in health and dental benefit claims.

The net position balance for all internal service funds as of June 30, 2020 was \$4,243,440, which represents an increase of \$821,992 from the prior year.

CAPITAL ASSETS AND LONG-TERM LIABILITIES

Capital Assets

Table 6 shows the District's capital assets, together with changes from the previous year. The table also shows the total depreciation expense for fiscal years ended June 30, 2020 and 2019:

Table 6			
Capital Assets			
	<u>2020</u>	<u>2019</u>	<u>Change</u>
Land	\$ 4,214,035	\$ 4,000,543	\$ 213,492
Construction in progress	17,119,419	2,450,724	14,668,695
Land improvements	5,226,831	5,226,831	—
Buildings	172,172,724	171,399,304	773,420
Furniture and equipment	8,470,749	8,028,443	442,306
Less accumulated depreciation	<u>(85,007,232)</u>	<u>(80,519,712)</u>	<u>(4,487,520)</u>
Total	<u>\$ 122,196,526</u>	<u>\$ 110,586,133</u>	<u>\$ 11,610,393</u>
Depreciation expense	<u>\$ 4,506,151</u>	<u>\$ 4,587,187</u>	<u>\$ (81,036)</u>

By the end of 2020, the District had invested in a broad range of capital assets, including school buildings, athletic facilities, and other equipment for various instructional programs (see Table 6).

The changes presented in the table above reflect the ongoing activity and completion of projects at district sites during fiscal year 2020, including the activity of the Capital Projects – Building Construction Fund discussed on the previous page. At year-end, the District was in the middle of several projects, as presented, with the increase in construction in progress reflected in the above table.

The District defines capital assets as those with an initial, individual cost of \$5,000 or more, which benefit more than one fiscal year.

Additional details about capital assets can be found in the notes to basic financial statements.

Long-Term Liabilities

Table 7 illustrates the components of the District's long-term liabilities with changes from the prior year:

Table 7 Outstanding Long-Term Liabilities			
	2020	2019	Change
General obligation bonds payable	\$ 111,970,000	\$ 118,955,000	\$ (6,985,000)
Certificates of participation payable	4,435,000	4,785,000	(350,000)
Unamortized premium/discount	(13,128,957)	(14,484,824)	1,355,867
Capital leases payable	74,049	108,575	(34,526)
Net pension liability – state-wide	47,755,867	48,713,976	(958,109)
Total pension liability – district	117,230	167,449	(50,219)
Severance benefits payable	1,102,393	1,145,346	(42,953)
Total	<u>\$ 152,325,582</u>	<u>\$ 159,390,522</u>	<u>\$ (7,064,940)</u>

The decreases in general obligation bonds payable, certificates of participation payable, and capital leases payable in the table above, are due to the planned repayment schedules reflecting principal payments occurring during fiscal year 2020.

The differences in the net pension liability reflects the change in the District's proportionate share of the state-wide pension obligations for the PERA and the TRA.

The state limits the amount of general obligation debt the District can issue to 15 percent of the market value of all taxable property within the District's corporate limits (see Table 8).

Table 8 Limitations on Debt	
District's market value	\$ 3,653,032,759
Limit rate	<u>15.0%</u>
Legal debt limit	<u>\$ 547,954,914</u>

Additional details of the District's long-term debt activity can be found in the notes to basic financial statements.

FACTORS BEARING ON THE DISTRICT'S FUTURE

With the exception of the voter-approved operating referendum, the District is dependent on the state of Minnesota for a majority of its revenue authority.

The general education program is the method by which school districts receive the majority of their financial support. This source of funding is primarily state aid and, as such, school districts rely heavily on the state of Minnesota for educational resources. The Legislature has added \$129, or 2 percent, per pupil to the formula for fiscal year 2021.

The COVID-19 pandemic has impacted how the District provides instruction. The District completed the 2019–2020 school year with distance learning. Increased expenditures for personal protective equipment, sanitation supplies, and technology are expected in the upcoming fiscal year.

The amount of funding a district receives is also dependent on the number of students it serves, meaning attracting and retaining students is critical to the District's financial well-being. The COVID-19 pandemic will impact how many students the District attracts and maintains. Students choosing to enroll in other online schools, private school options, or kindergarten families choosing to wait a year, will mean less revenue for the District.

CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

These financial statements are designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about these statements or need additional financial information, contact the Business Office, Independent School District No. 12, 4707 North Road, Circle Pines, Minnesota 55014-1898.

BASIC FINANCIAL STATEMENTS

INDEPENDENT SCHOOL DISTRICT NO. 12

Statement of Net Position
as of June 30, 2020
(With Partial Comparative Information as of June 30, 2019)

	Governmental Activities	
	2020	2019
Assets		
Cash and temporary investments	\$ 43,929,888	\$ 49,927,688
Receivables		
Current taxes	17,338,725	13,740,697
Delinquent taxes	229,749	157,248
Accounts and interest	281,589	291,792
Due from other governmental units	10,369,767	8,771,259
Due from post-employment benefits trust	497,027	1,038,162
Inventory	53,171	66,533
Prepaid items	154,500	211,325
Net OPEB asset	89,893	1,027,497
Restricted assets – temporarily restricted		
Cash and investments for debt service	177	216
Capital assets		
Not depreciated	21,333,454	6,451,267
Depreciated, net of accumulated depreciation	100,863,072	104,134,866
Total capital assets, net of accumulated depreciation	122,196,526	110,586,133
Total assets	195,141,012	185,818,550
Deferred outflows of resources		
Pension plan deferments	50,952,517	74,295,319
OPEB plan deferments	332,875	–
Total deferred outflows of resources	51,285,392	74,295,319
Total assets and deferred outflows of resources	\$ 246,426,404	\$ 260,113,869
Liabilities		
Salaries and compensated absences payable	\$ 4,382,893	\$ 4,161,503
Accounts and contracts payable	4,541,655	3,098,633
Accrued interest payable	652,213	679,781
Due to other governmental units	264,415	204,999
Claims payable	741,711	608,286
Unearned revenue	2,044,477	1,991,124
Long-term liabilities		
Due within one year	8,171,166	7,525,525
Due in more than one year	144,154,416	151,864,997
Total long-term liabilities	152,325,582	159,390,522
Total liabilities	164,952,946	170,134,848
Deferred inflows of resources		
Property taxes levied for subsequent year	25,157,376	23,760,680
Pension plan deferments	74,801,802	92,957,562
OPEB plan deferments	4,483,087	5,274,546
Total deferred inflows of resources	104,442,265	121,992,788
Net position		
Net investment in capital assets	34,579,960	31,559,639
Restricted for		
Capital asset acquisition and facilities maintenance	4,170,915	2,836,190
Debt service	1,289,900	870,407
Food service	187,496	71,089
Community service	1,534,097	1,909,842
Other purposes (state and other funding restrictions)	696,696	44,103
Unrestricted	(65,427,871)	(69,305,037)
Total net position	(22,968,807)	(32,013,767)
Total liabilities, deferred inflows of resources, and net position	\$ 246,426,404	\$ 260,113,869

INDEPENDENT SCHOOL DISTRICT NO. 12

Statement of Activities
Year Ended June 30, 2020
(With Partial Comparative Information for the Year Ended June 30, 2019)

Functions/Programs	2020			2019	
	Expenses	Program Revenues		Net (Expense)	Net (Expense)
		Charges for Services	Operating Grants and Contributions	Revenue and Changes in Net Position	Revenue and Changes in Net Position
				Governmental Activities	Governmental Activities
Governmental activities					
Administration	\$ 3,475,205	\$ —	\$ —	\$ (3,475,205)	\$ (2,320,139)
District support services	3,521,744	—	—	(3,521,744)	(3,307,931)
Elementary and secondary regular instruction	36,828,963	644,919	499,772	(35,684,272)	(20,024,236)
Vocational education instruction	1,022,428	—	40,935	(981,493)	(637,373)
Special education instruction	20,782,804	214,931	17,195,445	(3,372,428)	624,959
Instructional support services	2,368,975	12,103	—	(2,356,872)	(1,761,107)
Pupil support services	6,827,030	—	—	(6,827,030)	(7,142,282)
Sites and buildings	7,874,536	—	227,819	(7,646,717)	(7,619,549)
Fiscal and other fixed cost programs	273,901	—	—	(273,901)	(261,422)
Food service	3,394,870	1,472,473	2,021,957	99,560	31,940
Community service	4,792,378	3,337,414	415,834	(1,039,130)	221,577
Depreciation not included in other functions	4,215,358	—	—	(4,215,358)	(4,295,107)
Interest and fiscal charges on debt	3,088,339	—	—	(3,088,339)	(3,472,948)
Total governmental activities	<u>\$ 98,466,531</u>	<u>\$ 5,681,840</u>	<u>\$ 20,401,762</u>	(72,382,929)	(49,963,618)
General revenue					
Taxes					
Property taxes levied for general purposes				14,891,308	10,358,532
Property taxes levied for community service				632,181	591,731
Property taxes levied for debt service				8,886,179	7,043,980
General grants and aids				54,064,056	50,334,809
Other general revenues				1,676,626	2,007,541
Investment earnings				1,122,344	687,690
Total general revenue				<u>81,272,694</u>	<u>71,024,283</u>
Change in net position				8,889,765	21,060,665
Net position – beginning, as previously reported				(32,013,767)	(53,074,432)
Change in accounting principle				155,195	—
Net position – beginning, as restated				<u>(31,858,572)</u>	<u>(53,074,432)</u>
Net position – ending				<u>\$ (22,968,807)</u>	<u>\$ (32,013,767)</u>

INDEPENDENT SCHOOL DISTRICT NO. 12

Balance Sheet
Governmental Funds
as of June 30, 2020
(With Partial Comparative Information as of June 30, 2019)

	General Fund	Capital Projects – Building Construction Fund	Debt Service Fund
Assets			
Cash and temporary investments	\$ 24,715,750	\$ 6,071,973	\$ 5,004,738
Cash and investments held by trustee	177	–	–
Receivables			
Current taxes	10,374,967	–	6,526,980
Delinquent taxes	137,677	–	85,885
Accounts and interest	44,246	147,491	–
Due from other governmental units	9,444,320	–	788
Due from other funds	945,186	–	–
Inventory	–	–	–
Prepaid items	–	154,500	–
Total assets	<u>\$ 45,662,323</u>	<u>\$ 6,373,964</u>	<u>\$ 11,618,391</u>
Liabilities			
Salaries and compensated absences payable	\$ 4,226,305	\$ –	\$ –
Accounts and contracts payable	2,902,569	1,515,438	–
Due to other governmental units	264,415	–	–
Unearned revenue	476,668	–	–
Due to other funds	–	–	–
Total liabilities	<u>7,869,957</u>	<u>1,515,438</u>	<u>–</u>
Deferred inflows of resources			
Unavailable revenue – delinquent taxes	116,429	–	73,182
Property taxes levied for subsequent year	14,835,972	–	9,676,278
Total deferred inflows of resources	<u>14,952,401</u>	<u>–</u>	<u>9,749,460</u>
Fund balances			
Nonspendable	–	154,500	–
Restricted	4,867,611	4,704,026	1,868,931
Assigned	6,331,521	–	–
Unassigned	11,640,833	–	–
Total fund balances	<u>22,839,965</u>	<u>4,858,526</u>	<u>1,868,931</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 45,662,323</u>	<u>\$ 6,373,964</u>	<u>\$ 11,618,391</u>

Nonmajor Funds	Total Governmental Funds	
	2020	2019
\$ 1,848,421	\$ 37,640,882	\$ 44,560,404
—	177	216
436,778	17,338,725	13,740,697
6,187	229,749	157,248
23,614	215,351	291,792
924,659	10,369,767	8,771,259
—	945,186	1,038,162
53,171	53,171	66,533
—	154,500	211,325
<u>\$ 3,292,830</u>	<u>\$ 66,947,508</u>	<u>\$ 68,837,636</u>
\$ 156,588	\$ 4,382,893	\$ 4,161,503
123,648	4,541,655	3,098,633
—	264,415	204,999
197,716	674,384	653,574
448,159	448,159	—
<u>926,111</u>	<u>10,311,506</u>	<u>8,118,709</u>
5,297	194,908	107,172
645,126	25,157,376	23,760,680
<u>650,423</u>	<u>25,352,284</u>	<u>23,867,852</u>
53,171	207,671	277,858
1,663,125	13,103,693	25,230,690
—	6,331,521	3,263,875
—	11,640,833	8,078,652
<u>1,716,296</u>	<u>31,283,718</u>	<u>36,851,075</u>
<u>\$ 3,292,830</u>	<u>\$ 66,947,508</u>	<u>\$ 68,837,636</u>

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INDEPENDENT SCHOOL DISTRICT NO. 12

Reconciliation of the Balance Sheet to the
Statement of Net Position
Governmental Funds
as of June 30, 2020
(With Partial Comparative Information as of June 30, 2019)

	<u>2020</u>	<u>2019</u>
Total fund balances – governmental funds	\$ 31,283,718	\$ 36,851,075
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital assets are included in net position, but are excluded from fund balances because they do not represent financial resources.		
Cost of capital assets	207,203,758	191,105,845
Accumulated depreciation	(85,007,232)	(80,519,712)
Internal service funds are used by management to charge the costs of certain activities to individual funds. The assets and liabilities of the internal service funds are included in the governmental activities in the Statement of Net Position.		
	4,243,440	3,421,448
Long-term liabilities are included in net position, but are excluded from fund balances until due and payable. Debt issuance premiums and discounts are excluded from net position until amortized, but are included in fund balances upon issuance as other financing sources and uses.		
General obligation bonds payable	(111,970,000)	(118,955,000)
Certificates of participation payable	(4,435,000)	(4,785,000)
Unamortized premium/discount	13,128,957	14,484,824
Capital leases payable	(74,049)	(108,575)
Net pension liability	(47,755,867)	(48,713,976)
Total pension liability	(117,230)	(167,449)
Severance benefits payable	(1,102,393)	(1,145,346)
The net OPEB asset reported in the Statement of Net Position does not require the use of current financial resources and is not reported in governmental funds.		
	89,893	1,027,497
Accrued interest payable on long-term debt is included in net position, but is excluded from fund balances until due and payable.		
	(652,213)	(679,781)
The recognition of certain revenues and expenses/expenditures differ between the full accrual governmental activities financial statements and the modified accrual governmental fund financial statements.		
Deferred outflows of resources – pension plan deferments	50,952,517	74,295,319
Deferred outflows of resources – OPEB plan deferments	332,875	–
Deferred inflows of resources – pension plan deferments	(74,801,802)	(92,957,562)
Deferred inflows of resources – OPEB plan deferments	(4,483,087)	(5,274,546)
Deferred inflows of resources – unavailable revenue – delinquent taxes	194,908	107,172
Total net position – governmental activities	<u>\$ (22,968,807)</u>	<u>\$ (32,013,767)</u>

See notes to basic financial statements

INDEPENDENT SCHOOL DISTRICT NO. 12

Statement of Revenue, Expenditures, and Changes in Fund Balances
 Governmental Funds
 Year Ended June 30, 2020
 (With Partial Comparative Information for the Year Ended June 30, 2019)

	General Fund	Capital Projects – Building Construction Fund	Debt Service Fund
Revenue			
Local sources			
Property taxes	\$ 14,835,105	\$ –	\$ 8,856,772
Investment earnings	322,265	545,097	110,367
Other	2,383,579	165,000	–
State sources	70,231,615	–	7,887
Federal sources	1,770,773	–	–
Total revenue	<u>89,543,337</u>	<u>710,097</u>	<u>8,975,026</u>
Expenditures			
Current			
Administration	3,308,145	–	–
District support services	3,497,703	–	–
Elementary and secondary regular instruction	34,652,944	–	–
Vocational education instruction	978,194	–	–
Special education instruction	19,875,431	–	–
Instructional support services	2,274,251	–	–
Pupil support services	6,794,222	–	–
Sites and buildings	8,816,363	–	–
Fiscal and other fixed cost programs	273,901	–	–
Food service	–	–	–
Community service	–	–	–
Capital outlay	–	14,938,828	–
Debt service			
Principal	384,526	–	6,985,000
Interest and fiscal charges	132,532	–	1,627,508
Total expenditures	<u>80,988,212</u>	<u>14,938,828</u>	<u>8,612,508</u>
Excess (deficiency) of revenue over expenditures	8,555,125	(14,228,731)	362,518
Other financing sources (uses)			
Sale of capital assets	–	–	–
Transfers in	–	–	–
Transfers (out)	(150,000)	–	–
Debt issued	–	–	–
Premium on debt issued	–	–	–
Payments to refunded bond escrow agent	–	–	–
Total other financing sources (uses)	<u>(150,000)</u>	<u>–</u>	<u>–</u>
Net change in fund balances	8,405,125	(14,228,731)	362,518
Fund balances			
Beginning of year, as previously reported	14,279,645	19,087,257	1,506,413
Change in accounting principle	155,195	–	–
Beginning of year, as restated	<u>14,434,840</u>	<u>19,087,257</u>	<u>1,506,413</u>
End of year	<u>\$ 22,839,965</u>	<u>\$ 4,858,526</u>	<u>\$ 1,868,931</u>

See notes to basic financial statements

Nonmajor Funds	Total Governmental Funds	
	2020	2019
\$ 630,055	\$ 24,321,932	\$ 18,009,127
39,452	1,017,181	563,053
4,809,887	7,358,466	9,204,769
607,034	70,846,536	67,456,237
1,830,757	3,601,530	2,819,496
<u>7,917,185</u>	<u>107,145,645</u>	<u>98,052,682</u>
—	3,308,145	3,204,342
—	3,497,703	3,481,885
—	34,652,944	33,427,036
—	978,194	885,396
—	19,875,431	19,645,117
—	2,274,251	2,278,271
—	6,794,222	7,495,765
—	8,816,363	7,333,568
—	273,901	261,422
3,488,733	3,488,733	3,211,897
4,718,514	4,718,514	4,673,100
121,402	15,060,230	3,270,205
—	7,369,526	6,039,319
—	1,760,040	1,898,110
<u>8,328,649</u>	<u>112,868,197</u>	<u>97,105,433</u>
(411,464)	(5,722,552)	947,249
—	—	11,573
150,000	150,000	—
—	(150,000)	—
—	—	20,955,000
—	—	1,564,472
—	—	(10,590,000)
<u>150,000</u>	<u>—</u>	<u>11,941,045</u>
(261,464)	(5,722,552)	12,888,294
1,977,760	36,851,075	23,962,781
—	155,195	—
<u>1,977,760</u>	<u>37,006,270</u>	<u>23,962,781</u>
<u>\$ 1,716,296</u>	<u>\$ 31,283,718</u>	<u>\$ 36,851,075</u>

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INDEPENDENT SCHOOL DISTRICT NO. 12

Reconciliation of the Statement of
Revenue, Expenditures, and Changes in Fund Balances
to the Statement of Activities
Governmental Funds
Year Ended June 30, 2020
(With Partial Comparative Information for the Year Ended June 30, 2019)

	2020	2019
Total net change in fund balances – governmental funds	\$ (5,722,552)	\$ 12,888,294
Amounts reported for governmental activities in the Statement of Activities are different because:		
Capital outlays are recorded as net position and the cost is allocated over their estimated useful lives as depreciation expense. However, fund balances are reduced for the full cost of capital outlays at the time of purchase.		
Capital outlays	16,116,544	2,857,184
Depreciation expense	(4,506,151)	(4,587,187)
A gain or loss on the disposal of capital assets, including the difference between the carrying value and any related sale proceeds, is included in the change in net position. However, only the sale proceeds are included in the change in fund balances.	–	(24,031)
Internal service funds are used by management to charge the costs of certain activities to individual funds. The change in net position of the internal service funds is included in the governmental activities in the Statement of Activities.	821,992	491,004
The amount of debt issued is reported in the governmental funds as a source of financing. Debt obligations are not revenues in the Statement of Activities, but rather constitute long-term liabilities.	–	(22,519,472)
Repayment of long-term debt does not affect the change in net position. However, it reduces fund balances.		
General obligation bonds payable	6,985,000	16,245,000
Certificates of participation payable	350,000	340,000
Capital leases payable	34,526	44,319
Interest on long-term debt is included in the change in net position as it accrues, regardless of when payment is due. However, it is included in the change in fund balances when due.	27,568	(110,773)
Debt issuance premiums and discounts are included in the change in net position as they are amortized over the life of the debt. However, they are included in the change in fund balances upon issuance as other financing sources and uses.	(1,355,867)	(1,464,065)
Certain expenses are included in the change in net position, but do not require the use of current funds, and are not included in the change in fund balances.		
Net pension liability	958,109	71,738,022
Total pension liability	50,219	63,247
Net OPEB (asset)	(937,604)	5,127,491
Severance benefits payable	42,953	51,984
The recognition of certain revenues and expenses/expenditures differ between the full accrual governmental activities financial statements and the modified accrual governmental fund financial statements.		
Deferred outflows of resources – pension plan deferments	(23,342,802)	(10,842,262)
Deferred outflows of resources – OPEB plan deferments	332,875	–
Deferred inflows of resources – pension plan deferments	18,155,760	(44,232,743)
Deferred inflows of resources – OPEB plan deferments	791,459	(4,990,463)
Deferred inflows of resources – unavailable revenue – delinquent taxes	87,736	(14,884)
Change in net position – governmental activities	<u>\$ 8,889,765</u>	<u>\$ 21,060,665</u>

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INDEPENDENT SCHOOL DISTRICT NO. 12

Statement of Revenue, Expenditures, and Changes in Fund Balances
Budget and Actual
General Fund
Year Ended June 30, 2020

	Budgeted Amounts			Over (Under)
	Original	Final	Actual	Final Budget
Revenue				
Local sources				
Property taxes	\$ 14,788,768	\$ 14,756,176	\$ 14,835,105	\$ 78,929
Investment earnings	100,000	100,000	322,265	222,265
Other	2,022,196	2,949,396	2,383,579	(565,817)
State sources	66,088,623	66,623,757	70,231,615	3,607,858
Federal sources	1,591,960	1,591,960	1,770,773	178,813
Total revenue	84,591,547	86,021,289	89,543,337	3,522,048
Expenditures				
Current				
Administration	3,278,964	3,341,630	3,308,145	(33,485)
District support services	3,795,881	3,782,384	3,497,703	(284,681)
Elementary and secondary regular instruction	35,470,753	36,214,247	34,652,944	(1,561,303)
Vocational education instruction	835,618	831,163	978,194	147,031
Special education instruction	18,606,878	19,199,531	19,875,431	675,900
Instructional support services	2,296,734	2,302,742	2,274,251	(28,491)
Pupil support services	6,918,181	7,614,406	6,794,222	(820,184)
Sites and buildings	9,765,328	10,829,342	8,816,363	(2,012,979)
Fiscal and other fixed cost programs	285,000	285,000	273,901	(11,099)
Debt service				
Principal	395,831	395,831	384,526	(11,305)
Interest and fiscal charges	145,139	145,139	132,532	(12,607)
Total expenditures	81,794,307	84,941,415	80,988,212	(3,953,203)
Excess of revenue over expenditures	2,797,240	1,079,874	8,555,125	7,475,251
Other financing sources (uses)				
Transfers (out)	—	—	(150,000)	(150,000)
Net change in fund balances	\$ 2,797,240	\$ 1,079,874	8,405,125	\$ 7,325,251
Fund balances				
Beginning of year, as previously reported			14,279,645	
Change in accounting principle			155,195	
Beginning of year, as restated			14,434,840	
End of year			\$ 22,839,965	

INDEPENDENT SCHOOL DISTRICT NO. 12

Statement of Net Position
 Proprietary Funds
 Internal Service Funds
 as of June 30, 2020
 (With Partial Comparative Information as of June 30, 2019)

	<u>2020</u>	<u>2019</u>
Assets		
Current assets		
Cash and temporary investments	\$ 6,289,006	\$ 5,367,284
Receivables		
Accounts and interest	<u>66,238</u>	<u>—</u>
Total current assets	<u>6,355,244</u>	<u>5,367,284</u>
Liabilities		
Current liabilities		
Claims payable	741,711	608,286
Unearned revenue	<u>1,370,093</u>	<u>1,337,550</u>
Total current liabilities	<u>2,111,804</u>	<u>1,945,836</u>
Net position		
Unrestricted	<u>\$ 4,243,440</u>	<u>\$ 3,421,448</u>

INDEPENDENT SCHOOL DISTRICT NO. 12

Statement of Revenues, Expenses, and Changes in Net Position
 Proprietary Funds
 Internal Service Funds
 Year Ended June 30, 2020
 (With Partial Comparative Information for the Year Ended June 30, 2019)

	<u>2020</u>	<u>2019</u>
Operating revenue		
Charges for services	\$ 10,534,055	\$ 10,379,078
Operating expenses		
Health claims and fees	9,410,938	9,562,585
Dental claims and fees	406,288	450,126
Total operating expenses	<u>9,817,226</u>	<u>10,012,711</u>
Operating income	716,829	366,367
Nonoperating revenue		
Investment earnings	<u>105,163</u>	<u>124,637</u>
Change in net position	821,992	491,004
Net position		
Beginning of year	<u>3,421,448</u>	<u>2,930,444</u>
End of year	<u><u>\$ 4,243,440</u></u>	<u><u>\$ 3,421,448</u></u>

INDEPENDENT SCHOOL DISTRICT NO. 12

Statement of Cash Flows
 Proprietary Funds
 Internal Service Funds
 Year Ended June 30, 2020
 (With Partial Comparative Information for the Year Ended June 30, 2019)

	<u>2020</u>	<u>2019</u>
Cash flows from operating activities		
Received from assessments made to other funds	\$ 10,500,360	\$ 10,450,840
Health claims and fees payments	(9,281,938)	(9,461,791)
Dental claims and fees payments	(401,863)	(465,856)
Net cash flows from operating activities	<u>816,559</u>	<u>523,193</u>
Cash flows from investing activities		
Interest received on investments	<u>105,163</u>	<u>124,637</u>
Net change in cash and cash equivalents	921,722	647,830
Cash and temporary investments		
Beginning of year	<u>5,367,284</u>	<u>4,719,454</u>
End of year	<u><u>\$ 6,289,006</u></u>	<u><u>\$ 5,367,284</u></u>
Reconciliation of operating income to net cash flows		
from operating activities		
Operating income	\$ 716,829	\$ 366,367
Adjustment to reconcile operating income to net cash		
flows from operating activities		
Changes in assets and liabilities		
Accounts and interest receivable	(66,238)	9,984
Claims payable	133,425	85,064
Unearned revenue	<u>32,543</u>	<u>61,778</u>
Net cash flows from operating activities	<u><u>\$ 816,559</u></u>	<u><u>\$ 523,193</u></u>

INDEPENDENT SCHOOL DISTRICT NO. 12

Statement of Fiduciary Net Position
Post-Employment Benefits Trust Fund
as of June 30, 2020

Assets	
Cash and investments held by trustee	
Investments at fair value	
U.S. treasuries securities	\$ 1,649,586
Municipal bonds	104,111
U.S. agency securities	353,242
Corporate obligations	2,947,167
Equities	2,414,532
Real estate investment trusts	40,114
Mutual funds	3,526,781
Mutual funds – real assets	<u>480,289</u>
Total assets	11,515,822
Liabilities	
Due to other funds	<u>497,027</u>
Net position	
Restricted for OPEB	<u><u>\$ 11,018,795</u></u>

Statement of Changes in Fiduciary Net Position
Post-Employment Benefits Trust Fund
Year Ended June 30, 2020

Additions	
Investment earnings	\$ 480,160
Deductions	
Benefits and other charges	<u>606,509</u>
Change in net position	(126,349)
Net position	
Beginning of year	<u>11,145,144</u>
End of year	<u><u>\$ 11,018,795</u></u>

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INDEPENDENT SCHOOL DISTRICT NO. 12

Notes to Basic Financial Statements Year Ended June 30, 2020

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Organization

Independent School District No. 12 (the District) was formed and operates pursuant to applicable Minnesota laws and statutes. The District serves pre-kindergarten through 12th-grade students attending the District either as a resident of the District or through an open enrollment options election. It is governed by a School Board elected by the voters of the District to four-year terms. The District's financial statements have been prepared in conformity with accounting principles generally accepted in the United States of America as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

B. Reporting Entity

The accompanying financial statements include all funds, departments, agencies, boards, commissions, and other organizations that comprise the District, along with any component units.

Component units are legally separate entities for which the District (primary government) is financially accountable, or for which the exclusion of the component unit would render the financial statements of the primary government misleading. The criteria used to determine if the primary government is financially accountable for a component unit includes whether or not the primary government appoints the voting majority of the potential component unit's governing body, is able to impose its will on the potential component unit, is in a relationship of financial benefit or burden with the potential component unit, or is fiscally depended upon by the potential component unit. Based on these criteria, there are no organizations considered to be component units of the District.

C. Government-Wide Financial Statement Presentation

The government-wide financial statements (Statement of Net Position and Statement of Activities) display information about the reporting government as a whole. These statements include all the financial activities of the District, except for the fiduciary funds. Generally, the effect of material interfund activity has been removed from the government-wide financial statements. Transactions representing interfund services provided and used are not eliminated in the consolidation process to the government-wide financial statements.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other internally directed revenues are reported instead as general revenues.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are generally recognized as revenues in the fiscal year for which they are levied, except for amounts advanced recognized in accordance with a statutory “tax shift” described later in these notes. Grants and similar items are recognized when all eligibility requirements imposed by the provider have been met.

For capital assets that can be specifically identified with or allocated to functional areas, depreciation expense is included as a direct expense in the functional areas that utilize the related capital assets. For capital assets that essentially serve all functional areas, depreciation expense is reported as “depreciation not included in other functions.” Interest is considered an indirect expense and is reported separately on the Statement of Activities.

D. Fund Financial Statement Presentation

Separate fund financial statements are provided for governmental, proprietary, and fiduciary funds. Major individual governmental funds are reported as separate columns in the fund financial statements. Aggregated information for the remaining nonmajor governmental funds is reported in a single column in the fund financial statements.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this basis of accounting, transactions are recorded in the following manner:

1. **Revenue Recognition** – Revenue is recognized when it becomes measurable and available. “Measurable” means the amount of the transaction can be determined and “available” means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the District generally considers revenues, including property taxes, to be available if they are collected within 60 days after year-end. Grants and similar items are recognized when all eligibility requirements imposed by the provider have been met. State revenue is recognized in the year to which it applies according to funding formulas established by Minnesota Statutes. Proceeds of long-term debt and acquisitions under capital leases are reported as other financing sources.
2. **Recording of Expenditures** – Expenditures are generally recorded when a liability is incurred, except for principal and interest on long-term debt and other long-term obligations, which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as capital outlay expenditures in the governmental funds. In the General Fund, capital outlay expenditures are included within the applicable functional areas.

Internal service funds are presented in the proprietary fund financial statements. Because the principal users of the internal services are the District’s governmental activities, the internal service funds are consolidated into the governmental activities column when presented in the government-wide financial statements. The cost of these services is reported in the appropriate functional activity.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund’s principal ongoing operations. The principal operating revenue of the District’s internal service funds is charges to customers (other district funds) for service. Operating expenses for the internal service funds include the cost of providing the services. All revenues and expenses not meeting this definition are reported as nonoperating revenue and expenses.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Fiduciary funds are presented in the fiduciary fund financial statements by type. The District's only fiduciary fund is the Post-Employment Benefits Trust Fund. Since, by definition, fiduciary fund assets are being held for the benefit of a third party and cannot be used for activities or obligations of the District, these funds are excluded from the government-wide financial statements.

Proprietary and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting as described earlier in these notes.

Description of Funds

The existence of the various district funds has been established by the Minnesota Department of Education (MDE). Each fund is accounted for as an independent entity. Descriptions of the funds included in this report are as follows:

Major Governmental Funds

General Fund – The General Fund is the District's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

Capital Projects – Building Construction Fund – The Capital Projects – Building Construction Fund is used to account for financial resources used for the acquisition or construction of major capital facilities.

Debt Service Fund – The Debt Service Fund is used to account for the accumulation of resources for, and payment of general obligation debt principal, interest, and related costs. The regular debt service account is used for all general obligation debt service except for the financial activities of the other post-employment benefits (OPEB) debt service account. The OPEB debt service account is used for the taxable OPEB bond issues.

Nonmajor Governmental Funds

Food Service Special Revenue Fund – The Food Service Special Revenue Fund is used primarily to record financial activities of the District's child nutrition program.

Community Service Special Revenue Fund – The Community Service Special Revenue Fund is used to account for services provided to residents in the areas of recreation, civic activities, nonpublic pupils, adult or early childhood programs, or other similar services.

Proprietary Funds

Internal Service Funds – Internal service funds account for the financing of goods or services provided by one department to other departments or agencies of the District, or to other governments, on a cost-reimbursement basis. The District's internal service funds are used to account for dental and health insurance benefits offered by the District to its employees as a self-insured plan.

Fiduciary Fund

Post-Employment Benefits Trust Fund – The Post-Employment Benefits Trust Fund is used to administer resources received and held by the District as the trustee for others. The Post-Employment Benefits Trust Fund includes assets held in an irrevocable trust to fund post-employment insurance benefits of eligible employees.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

E. Budgeting

The School Board adopts an annual budget for all governmental funds prepared on the same basis of accounting as the fund financial statements. Legal budgetary control is at the fund level. Budgeted expenditure appropriations lapse at year-end. Actual expenditures exceeded final budgeted appropriations for fiscal 2020 by \$269,062 in the Food Service Special Revenue Fund and by \$3,828 in the Capital Projects – Building Construction Fund. These variances were funded by revenues in excess of budget.

F. Cash and Temporary Investments

Cash and temporary investments include balances from all funds that are combined and invested to the extent available in various securities as authorized by state law. Earnings from the pooled investments are allocated to the respective funds on the basis of applicable cash balance participation by each fund. Debt proceeds recorded in the Capital Projects – Building Construction Fund are not pooled, and earnings on these proceeds are allocated directly to the fund.

Cash and investments held by trustee include balances held in segregated accounts that are established for specific purposes. In the General Fund, an escrow account is established for cash and investments held for debt service related to the issuance of certificates of participation. In the Post-Employment Benefits Trust Fund, this represents assets contributed to an irrevocable trust established to finance the District's liability for post-employment insurance benefits. Interest earned on these investments is allocated directly to the escrow accounts.

For purposes of the Statement of Cash Flows, the District considers all highly liquid debt instruments with an original maturity from the time of purchase by the District of three months or less to be cash equivalent. The Proprietary Fund's equity in the government-wide cash and investment management pool is considered to be cash equivalent.

Investments are generally stated at fair value, except for investments in certain external investment pools, which are stated at amortized cost. Short-term, highly liquid debt instruments (including commercial paper, bankers' acceptance, and U.S. treasury and agency obligations) purchased with a remaining maturity of one year or less are also reported at amortized cost. Investment income is accrued at the Balance Sheet date.

The District categorizes its fair value measurements within the fair value hierarchy established by accounting principles generally accepted in the United States of America. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

Debt securities classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices.

See Note 2 for the District's recurring fair value measurements as of year-end.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

G. Receivables

When necessary, the District utilizes an allowance for uncollectible accounts to value its receivables. However, the District considers all of its current receivables to be collectible. The only receivables not expected to be fully collected within one year are property taxes receivable.

H. Inventories

Inventories are recorded using the consumption method of accounting and consist of purchased food and surplus commodities received from the federal government. Purchased food inventory is recorded at cost on a first-in, first-out basis. Surplus commodities are stated at standardized costs, as determined by the U.S. Department of Agriculture.

I. Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items. Prepaid items are recorded as expenses/expenditures at the time of consumption.

J. Property Taxes

The majority of the District's revenue in the General Fund is determined annually by statutory funding formulas. The total revenue allowed by these formulas is allocated between property taxes and state aids by the Legislature based on education funding priorities.

Generally, property taxes are recognized as revenue by the District in the fiscal year that begins midway through the calendar year in which the tax levy is collectible. To help balance the state budget, the Minnesota Legislature utilizes a tool referred to as the "tax shift," which periodically changes the District's recognition of property tax revenue. The tax shift advance recognizes cash collected for the subsequent year's levy as current year revenue, allowing the state to reduce the amount of aid paid to the District. Currently, the mandated tax shift recognizes \$431,349 of the property tax levy collectible in 2020 as revenue to the District in fiscal year 2019–2020. The remaining portion of the taxes collectible in 2020 is recorded as a deferred inflow of resources (property taxes levied for subsequent year).

Property tax levies are certified to the County Auditor in December of each year for collection from taxpayers in May and October of the following calendar year. In Minnesota, counties act as collection agents for all property taxes. The county spreads all levies over taxable property. Such taxes become a lien on property on the following January 1. The county generally remits taxes to the District at periodic intervals as they are collected.

Taxes that remain unpaid are classified as delinquent taxes receivable. Revenue from these delinquent property taxes that is not collected within 60 days of year-end is reported as a deferred inflow of resources (unavailable revenue) in the fund financial statements because it is not known to be available to finance the operations of the District in the current year.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

K. Capital Assets

Capital assets that are purchased or constructed by the District are recorded at historical cost. Donated capital assets are recorded at their estimated acquisition value at the date of donation. The District defines capital assets as those with an initial, individual cost of \$5,000 or more, which benefit more than one fiscal year. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Capital assets are recorded in the government-wide financial statements, but are not reported in the governmental fund financial statements. Capital assets are depreciated using the straight-line method over their estimated useful lives. Since surplus assets are generally sold for an immaterial amount or scrapped when declared as no longer fit or needed for public school purposes by the District, no salvage value is taken into consideration for depreciation purposes. Useful lives vary from 20 to 50 years for land improvements and buildings, and 5 to 20 years for furniture and equipment. Land and construction in progress are not depreciated.

The District does not possess any material amounts of infrastructure capital assets, such as sidewalks or parking lots. Such items are considered to be part of the cost of buildings or other improvable property.

L. Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities. If material, bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premiums or discounts on debt issuances are reported as other financing sources or uses, respectively.

M. Compensated Absences

Under the terms of collectively bargained contracts, eligible employees accrue vacation and sick leave at varying rates, portions of which may be carried over to future years. Employees are reimbursed for unused, accrued vacation to the limit specified in their labor contract or School Board policy upon termination. Unused sick leave enters into the calculation of severance benefits for some employees upon termination. Compensated absences are accrued when earned in the government-wide financial statements. Compensated absences are accrued in the governmental fund financial statements only to the extent they have been used or otherwise matured prior to year-end, due to employee termination or similar circumstances. Since teachers are not eligible for vacation pay and amounts accrued to other employees are insignificant, no long-term portion of vacation liabilities is recorded in the financial statements.

N. Severance Payable

The District provides lump sum severance benefits to eligible employees in accordance with provisions of certain collectively bargained contracts. Eligibility for these benefits is based on years of service and/or minimum age requirements. Severance benefits are calculated by converting a portion of an eligible employee's unused accumulated sick leave. Severance benefits for any individual cannot exceed one year's salary.

Members of certain employee groups may also elect to receive district matching contributions paid into a tax-deferred matching contribution plan established under Internal Revenue Code (IRC) Section 403(b). The amount of any severance benefits due to an individual is reduced by the total matching contributions made by the District to such a plan over the course of that individual's employment.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

The amount of severance that is based on convertible sick leave is recorded as a liability in the government-wide financial statements as it is earned and it becomes probable that it will vest at some point in the future. Severance or retirement pay is accrued in the governmental fund financial statements only when it matures, due to employee termination or separation of service.

O. State-Wide Pension Plans

For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the Public Employees Retirement Association (PERA) and the Teachers Retirement Association (TRA) and additions to/deductions from the PERA's and the TRA's fiduciary net positions have been determined on the same basis as they are reported by the PERA and the TRA. For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

The TRA has a special funding situation created by direct aid contributions made by the state of Minnesota, City of Minneapolis, and Special School District No. 1, Minneapolis Public Schools. The direct aid is a result of the merger of the Minneapolis Teachers Retirement Fund Association into the TRA in 2006. A second direct aid source is from the state of Minnesota for the merger of the Duluth Teachers Retirement Fund Association in 2015.

The PERA has a special funding situation created by a direct aid contribution made by the state of Minnesota. The direct aid is a result of the merger of the Minneapolis Employees Retirement Fund into the PERA on January 1, 2015.

P. Other Post-Employment Benefits (OPEB) Plan

For purposes of measuring the net OPEB liability (asset), deferred outflows/inflows of resources, and OPEB expense, information about the fiduciary net position of the District's OPEB plan and additions to/deductions from the District's fiduciary net position have been determined on the same basis as they are reported by the District. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for money market investments and certain investments that have a maturity at the time of purchase of one year or less, which are reported at amortized cost.

Q. Deferred Outflows/Inflows of Resources

In addition to assets and liabilities, statements of financial position or balance sheets will sometimes report separate sections for deferred outflows or inflows of resources. These separate financial statement elements represent a consumption or acquisition of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) or an inflow of financial resources (revenue) until then.

The District reports deferred outflows and inflows of resources related to pensions and OPEB plans reported in the government-wide Statement of Net Position. These deferred outflows and inflows result from differences between expected and actual economic experience, changes in actuarial assumptions, difference between projected and actual investment earnings, changes in proportion, and contributions to the plan subsequent to the measurement date and before the end of the reporting period. These amounts are deferred and amortized as required under pension and OPEB standards.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Property taxes levied for subsequent years, which represent property taxes received or reported as a receivable before the period for which the taxes are levied, are reported as a deferred inflow of resources in both the government-wide Statement of Net Position and the governmental funds Balance Sheet. Property taxes levied for subsequent years are deferred and recognized as an inflow of resources in the government-wide financial statements in the year for which they are levied and in the governmental fund financial statements during the year for which they are levied, if available.

Unavailable revenue from property taxes arises under a modified accrual basis of accounting and is reported only in the governmental funds Balance Sheet. Delinquent property taxes not collected within 60 days of year-end are deferred and recognized as an inflow of resources in the governmental funds in the period the amounts become available.

R. Net Position

In the government-wide and internal service fund financial statements, net position represents the difference between assets, deferred outflows of resources, liabilities, and deferred inflows of resources. Net position is displayed in three components:

- **Net Investment in Capital Assets** – Consists of capital assets, net of accumulated depreciation, reduced by any outstanding debt attributable to acquire capital assets.
- **Restricted Net Position** – Consists of net position restricted when there are limitations imposed on its use through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.
- **Unrestricted Net Position** – All other net position that does not meet the definition of “restricted” or “net investment in capital assets.”

The District applies restricted resources first when an expense is incurred for which both restricted and unrestricted resources are available.

S. Fund Balance Classifications

In the fund financial statements, governmental funds report fund balance in classifications that disclose constraints for which amounts in those funds can be spent. These classifications are as follows:

- **Nonspendable** – Consists of amounts that are not in spendable form, such as prepaid items, inventory, and other long-term assets.
- **Restricted** – Consists of amounts related to externally imposed constraints established by creditors, grantors, or contributors; or constraints imposed by state statutory provisions.
- **Committed** – Consists of internally imposed constraints that are established by resolution of the School Board. Those committed amounts cannot be used for any other purpose unless the School Board removes or changes the specified use by taking the same type of action it employed to previously commit those amounts.
- **Assigned** – Consists of internally imposed constraints. These constraints consist of amounts intended to be used by the District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds, assigned amounts represent intended uses established by the governing body itself or by an official to which the governing body delegates the authority. Pursuant to School Board resolution, the District’s superintendent of schools is authorized to establish assignments of fund balance.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

- **Unassigned** – The residual classification for the General Fund, which also reflects negative residual amounts in other funds.

When both restricted and unrestricted resources are available for use, it is the District's policy to first use restricted resources, then use unrestricted resources as they are needed.

When committed, assigned, or unassigned resources are available for use, it is the District's policy to use resources in the following order: 1) committed, 2) assigned, and 3) unassigned.

T. Risk Management and Self-Insurance

1. **General Insurance** – The District is exposed to various risks of loss related to torts: theft of, damage to, and destruction of assets; errors and omissions; natural disasters; and workers' compensation for which the District carries commercial insurance. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years. There were no significant reductions in the District's coverage in current year.
2. **Self-Insurance** – The District has established two internal service funds to account for and finance its self-insured risk of loss for respective employee dental and health insurance plans. Under these plans, the internal service funds provide coverage to participating employees and their dependents for various dental and healthcare costs as described in the plans.

The District makes premium payments that include both employer and employee contributions to the internal service funds on behalf of program participants based on rates determined by insurance company estimates of monthly claims paid for each coverage class, plus the stop-loss health insurance premium costs and administrative service charges.

District claim liabilities are reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred, but not reported. Because actual claim liabilities depend on complex factors such as inflation, changes in legal doctrines, and damage awards, the process used in computing a claim liability does not necessarily result in an exact amount. Claim liabilities are evaluated periodically to take into consideration recently settled claims, the frequency of claims, and other economic and social factors.

Changes in the balance of dental claim liabilities for the last two years were as follows:

	<u>Balance – Beginning of Year</u>	<u>Charges and Changes in Estimates</u>	<u>Claim Payments</u>	<u>Balance – End of Year</u>
2019	\$ 25,016	\$ 450,126	\$ (465,856)	\$ 9,286
2020	\$ 9,286	\$ 406,288	\$ (401,863)	\$ 13,711

Changes in the balance of health claim liabilities for the last two years were as follows:

	<u>Balance – Beginning of Year</u>	<u>Charges and Changes in Estimates</u>	<u>Claim Payments</u>	<u>Balance – End of Year</u>
2019	\$ 498,206	\$ 9,562,585	\$ (9,461,791)	\$ 599,000
2020	\$ 599,000	\$ 9,410,938	\$ (9,281,938)	\$ 728,000

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

U. Restricted Assets

Restricted assets are cash and cash equivalents and the related interest receivable whose use is limited by legal requirements such as a bond indenture. Restricted assets are reported only in the government-wide financial statements. In the fund financial statements these assets have been reported as “cash and investments held by trustee.”

V. Use of Estimates

The preparation of financial statements, in conformity with accounting principles generally accepted in the United States of America, requires management to make estimates and assumptions that affect the reported amounts and disclosures in the financial statements during the reporting period. Actual results could differ from those estimates.

W. Prior Period Comparative Financial Information/Reclassification

The basic financial statements include certain prior year partial comparative information in total but not at the level of detail required for a presentation in conformity with accounting principles generally accepted in the United States of America. Accordingly, such information should be read in conjunction with the District’s financial statements for the year ended June 30, 2019, from which the summarized information was derived. Also, certain amounts presented in the prior year data have been reclassified in order to be consistent with the current year’s presentation.

X. Change in Accounting Principle

During the year ended June 30, 2020, the District adopted new accounting guidance by implementing the provisions of GASB Statement No. 84, *Fiduciary Activities*, which establishes new criteria for identifying and reporting fiduciary activities. The implementation of this statement has resulted in changing the presentation of the financial statements by accounting for the extracurricular student activity funds in the General Fund and its governmental activities, rather than in a separate audit report as it has in the past. The District also previously presented an agency fund for arena activity, which has also been combined into the General Fund with the implementation of this new standard. This standard required retroactive implementation, which resulted in the restatement of fund balance in the General Fund and Net Position of Governmental Activities as of June 30, 2019. The restatement resulted in an increase in fund balance and net position of \$155,195 as of July 1, 2019.

NOTE 2 – DEPOSITS AND INVESTMENTS

A. Components of Cash and Investments

Cash and investments at year-end consist of the following:

Deposits	\$ 4,065,750
Investments	<u>51,380,137</u>
Total	<u><u>\$ 55,445,887</u></u>

Cash and investments are presented in the financial statements as follows:

Statement of Net Position	
Cash and temporary investments	\$ 43,929,888
Restricted assets – cash and investments for debt service	177
Statement of Fiduciary Net Position	
Cash and investments held by trustee – Post-Employment Benefits Trust Fund	<u>11,515,822</u>
Total	<u><u>\$ 55,445,887</u></u>

B. Deposits

In accordance with applicable Minnesota Statutes, the District maintains deposits at depository banks authorized by the School Board, including checking accounts, savings accounts, and nonnegotiable certificates of deposit.

The following is considered the most significant risk associated with deposits:

Custodial Credit Risk – In the case of deposits, this is the risk that in the event of a bank failure, the District’s deposits may be lost.

Minnesota Statutes require that all deposits be protected by federal deposit insurance, corporate surety bond, or collateral. The market value of collateral pledged must equal 110 percent of the deposits not covered by federal deposit insurance or corporate surety bonds. Authorized collateral includes treasury bills, notes, and bonds; issues of U.S. government agencies; general obligations rated “A” or better; revenue obligations rated “AA” or better; irrevocable standard letters of credit issued by the Federal Home Loan Bank; and certificates of deposit. Minnesota Statutes require that securities pledged as collateral be held in safekeeping in a restricted account at the Federal Reserve Bank or in an account at a trust department of a commercial bank or other financial institution that is not owned or controlled by the financial institution furnishing the collateral. The District’s deposit policies do not further limit depository choices.

At year-end, the carrying amount and bank balance of the District’s deposits was \$4,065,750. At year-end, all deposits were fully covered by federal deposit insurance, surety bonds, or collateral held by the District’s agent in the District’s name.

NOTE 2 – DEPOSITS AND INVESTMENTS (CONTINUED)

C. Investments

The District had the following investments at year-end:

Investment Type	Credit Risk		Fair Value Measurements	Interest Rate Risk – Maturity Duration in Years			Total
	Rating	Agency		Less Than 1	1 to 5	6 to 10	
U.S. treasury securities	N/A	N/A	Level 1	\$ –	\$ 1,649,586	\$ –	\$ 1,649,586
Municipal bonds	AA	S&P	Level 1	\$ –	\$ 104,111	\$ –	104,111
U.S. agency securities	AA	S&P	Level 1	\$ –	\$ 353,242	\$ –	353,242
Corporate obligations	AA	S&P	Level 1	\$ 128,269	\$ 243,422	\$ –	371,691
Corporate obligations	A	S&P	Level 1	\$ 257,175	\$ 582,488	\$ 143,069	982,732
Corporate obligations	A	Moody's	Level 1	\$ –	\$ 163,819	\$ 86,747	250,566
Corporate obligations	BBB	S&P	Level 1	\$ –	\$ 790,675	\$ –	790,675
Corporate obligations	Baa	Moody's	Level 1	\$ –	\$ 551,503	\$ –	551,503
Equities	N/R	N/R	Level 1				2,414,532
Investment pools/mutual funds							
Minnesota School District Liquid Asset Fund – Term Series	AAA	S&P	Amortized cost	\$ 3,350,000	\$ –	\$ –	3,350,000
Minnesota School District Liquid Asset Fund	AAA	S&P	Amortized cost				36,467,113
MNTrust Investment Shares Portfolio	AAA	S&P	Amortized cost				47,025
Wells Fargo Advantage Government Money Market Fund	AAA	S&P	Level 1				177
Real estate investment trusts	N/R	N/R	Level 1				40,114
Mutual funds	N/R	N/R	Level 1				3,526,781
Mutual funds – real assets	N/R	N/R	Level 2				480,289
Total investments							<u>\$ 51,380,137</u>

N/A – Not Applicable

N/R – Not Rated

The Minnesota School District Liquid Asset Fund (MSDLAF) and the MNTrust Investment Shares Portfolio are regulated by Minnesota Statutes and are external investment pools, which are not registered with the Securities and Exchange Commission. The District's investments in the MSDLAF and the MNTrust Investment Shares Portfolio are measured at the net asset value per share provided by the pool, which is based on an amortized cost method that approximates fair value. For the MSDLAF, there are no unfunded commitments, redemption frequency is daily, and there is no redemption notice for the Liquid Class; the redemption notice period is 14 days for the MAX Class. MSDLAF term investments have a maturity of 60 days to one year and early withdrawal may result in substantial early redemption penalties. For the MNTrust investment pool, there are no unfunded commitments, redemption frequency is daily, and there is no redemption notice required except for the MNTrust Term Series, which requires a redemption notice of 7 days.

Investments are subject to various risks, the following of which are considered the most significant:

Custodial Credit Risk – For investments, this is the risk that in the event of a failure of the counterparty to an investment transaction (typically a broker-dealer) the District would not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. Investments in investment pools and money markets are not evidenced by securities that exist in physical or book entry form and, therefore, are not subject to custodial credit risk disclosures. Although the District's investment policies do not directly address custodial credit risk, it typically limits its exposure by purchasing insured or registered investments, or by the control of who holds the securities.

NOTE 2 – DEPOSITS AND INVESTMENTS (CONTINUED)

Credit Risk – This is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Minnesota Statutes limit the District’s investments to direct obligations or obligations guaranteed by the United States or its agencies; shares of investment companies registered under the Federal Investment Company Act of 1940 that receive the highest credit rating, are rated in one of the two highest rating categories by a statistical rating agency, and all of the investments have a final maturity of 13 months or less; general obligations rated “A” or better; revenue obligations rated “AA” or better; general obligations of the Minnesota Housing Finance Agency rated “A” or better; bankers’ acceptances of United States banks eligible for purchase by the Federal Reserve System; commercial paper issued by United States corporations or their Canadian subsidiaries, rated of the highest quality category by at least two nationally recognized rating agencies, and maturing in 270 days or less; Guaranteed Investment Contracts guaranteed by a United States commercial bank, domestic branch of a foreign bank, or a United States insurance company, and with a credit quality in one of the top two highest categories; repurchase or reverse purchase agreements and securities lending agreements with financial institutions qualified as a “depository” by the government entity, with banks that are members of the Federal Reserve System with capitalization exceeding \$10,000,000; that are a primary reporting dealer in U.S. government securities to the Federal Reserve Bank of New York; or certain Minnesota securities broker-dealers. For assets held in the Post-Employment Benefits Trust Fund, the investment options available to the District are expanded to include the investment types specified in Minnesota Statutes § 356A.06, Subd. 7. The District’s investment policies do not further restrict investing in specific financial instruments.

Concentration Risk – This is the risk associated with investing a significant portion of the District’s investments (considered 5.0 percent or more) in the securities of a single issuer, excluding U.S. guaranteed investments (such as treasuries), investment pools, and mutual funds. The District’s investment policies do not address concentration risk.

Interest Rate Risk – This is the risk of potential variability in the fair value of fixed rate investments resulting from changes in interest rates (the longer the period for which an interest rate is fixed, the greater the risk). The District’s investment policies do not limit the maturities of investments; however, when purchasing investments, the District considers such things as interest rates and cash flow needs.

NOTE 3 – CAPITAL ASSETS

Capital asset activity for the current year ended is as follows:

	Balance – Beginning of Year	Additions	Deletions	Completed Construction	Balance – End of Year
Capital assets, not depreciated					
Land	\$ 4,000,543	\$ 213,492	\$ –	\$ –	\$ 4,214,035
Construction in progress	2,450,724	14,668,695	–	–	17,119,419
Total capital assets, not depreciated	6,451,267	14,882,187	–	–	21,333,454
Capital assets, depreciated					
Land improvements	5,226,831	–	–	–	5,226,831
Buildings	171,399,304	773,420	–	–	172,172,724
Furniture and equipment	8,028,443	460,937	(18,631)	–	8,470,749
Total capital assets, depreciated	184,654,578	1,234,357	(18,631)	–	185,870,304
Less accumulated depreciation for					
Land improvements	(3,543,459)	(172,969)	–	–	(3,716,428)
Buildings	(70,688,594)	(3,956,602)	–	–	(74,645,196)
Furniture and equipment	(6,287,659)	(376,580)	18,631	–	(6,645,608)
Total accumulated depreciation	(80,519,712)	(4,506,151)	18,631	–	(85,007,232)
Net capital assets, depreciated	104,134,866	(3,271,794)	–	–	100,863,072
Total capital assets, net	\$ 110,586,133	\$ 11,610,393	\$ –	\$ –	\$ 122,196,526

Depreciation expense for the year was charged to the following governmental functions:

Administration	\$ 17,716
District support services	16,683
Elementary and secondary regular instruction	238,537
Instructional support services	875
Pupil support services	15,171
Community service	1,811
Depreciation not included in other functions	4,215,358
Total depreciation expense	\$ 4,506,151

NOTE 4 – LONG-TERM LIABILITIES

A. General Obligation Bonds Payable

The District currently has the following general obligation bonds payable outstanding:

Issue	Issue Date	Interest Rate	Face/Par Value	Final Maturity	Principal Outstanding
2014A Capital Facilities Bonds	12/15/2014	2.000–4.000%	\$ 2,880,000	02/01/2025	\$ 1,815,000
2014B Tax Abatement Bonds	12/15/2014	3.000–3.250%	\$ 3,745,000	12/15/2028	3,335,000
2015A School Building Bonds	02/26/2015	1.050–4.010%	\$ 73,385,000	02/01/2035	67,575,000
2016B Taxable OPEB Refunding Bonds	05/26/2016	1.500–3.050%	\$ 11,250,000	02/01/2030	10,875,000
2017A Refunding Bonds	03/14/2017	2.000–3.000%	\$ 17,245,000	02/01/2023	7,475,000
2019A School Building Bonds	02/07/2019	3.375–5.000%	\$ 20,955,000	02/01/2039	20,895,000
Total general obligation bonds payable					<u>\$ 111,970,000</u>

These bonds were issued to finance acquisition, construction, and/or improvements of capital facilities, to finance the retirement (refunding) of prior bond issues, or to finance OPEB obligations. Assets of the Debt Service Fund, together with scheduled future ad valorem tax levies, are dedicated for the retirement of these bonds. The annual future debt service levies authorized equal 105 percent of the principal and interest due each year. These levies are subject to reduction if fund balance amounts exceed limitations imposed by Minnesota law.

With the exception of the 2015A School Building Bonds, all general obligation bonds are serial bonds, which require semi-annual payments of principal and/or interest from the date the bonds were issued. The Series 2015A School Building Bonds are capital appreciation bonds, which are issued at a discount and accrete to their face value at maturity. Interest expense is recognized through the annual amortization of the discount. All debt service payments are reported as principal payments on the governmental fund financial statements.

B. Certificates of Participation Payable

Issue	Issue Date	Interest Rate	Face/Par Value	Final Maturity	Principal Outstanding
2016A Certificates of Participation	02/16/2016	2.000–3.000%	\$ 4,520,000	02/01/2031	\$ 3,465,000
2016C Certificates of Participation	05/26/2016	2.000–3.500%	\$ 1,200,000	02/01/2031	970,000
Total certificates of participation					<u>\$ 4,435,000</u>

These certificates of participation were issued to finance improvements at the District's school buildings. The certificates of participation are paid by the General Fund.

C. Capital Leases

The District currently has a capital lease agreement for facilities. The lease, which bears an interest rate of 4.75 percent, calls for periodic principal and interest payments through October 15, 2021. The lease is being paid through the General Fund. The assets acquired through these leases were capitalized at the present value of the future minimum lease payments as of the inception date. At June 30, 2020, the District had \$74,049 of principal outstanding under capital lease agreements. The assets with this lease were capitalized as part of a larger project, accumulated depreciation specific to this lease is not readily available. The lease is secured by the original property purchased and includes terms that upon default all rental payments may become due and payable. The lessor also may repossess the property and seek full recovery of any losses upon default.

NOTE 4 – LONG-TERM LIABILITIES (CONTINUED)

D. Other Long-Term Liabilities

The District offers a number of benefits to its employees, including pensions, OPEB, and severance benefits. The details of these various benefit liabilities are discussed elsewhere in these notes. Such benefits are financed primarily from the General Fund. The District has also established an Employee Benefits Trust Fund to finance OPEB obligations.

District employees participate in two state-wide, cost-sharing, multiple-employer plans administered by the PERA and the TRA, and one single-employer plan administered by the District. The following is a summary of the net pension liabilities, deferred outflows and inflows of resources, and pension expense reported for these plans for the current year:

Pension Plans	Pension Liabilities	Deferred Outflows of Resources	Deferred Inflows of Resources	Pension Expense
State-wide, multiple-employer – PERA	\$ 10,161,891	\$ 1,323,529	\$ 2,283,918	\$ 1,063,650
State-wide, multiple-employer – TRA	37,593,976	49,628,569	72,514,626	7,168,492
Single-employer – District	117,230	419	3,258	8,825
Total	<u>\$ 47,873,097</u>	<u>\$ 50,952,517</u>	<u>\$ 74,801,802</u>	<u>\$ 8,240,967</u>

E. Minimum Debt Payments

Minimum annual principal and interest payments to maturity for general obligation bonds, certificates of participation, and capital lease are as follows:

Year Ending June 30,	General Obligation Bonds		Certificates of Participation		Capital Leases	
	Principal	Interest	Principal	Interest	Principal	Interest
2021	\$ 7,700,000	\$ 1,532,754	\$ 355,000	\$ 120,375	\$ 36,166	\$ 3,517
2022	7,915,000	1,381,039	365,000	113,275	37,883	1,800
2023	8,085,000	1,219,584	370,000	105,975	–	–
2024	8,200,000	1,098,758	380,000	97,125	–	–
2025	8,315,000	984,595	390,000	88,050	–	–
2026–2030	40,635,000	3,234,285	2,115,000	271,350	–	–
2031–2035	28,080,000	1,128,200	460,000	14,300	–	–
2036–2039	3,040,000	260,719	–	–	–	–
	<u>\$ 111,970,000</u>	<u>\$ 10,839,934</u>	<u>\$ 4,435,000</u>	<u>\$ 810,450</u>	<u>\$ 74,049</u>	<u>\$ 5,317</u>

F. Changes in Long-Term Liabilities

	Balance – Beginning of Year	Additions	Retirements	Balance – End of Year	Due Within One Year
General obligation bonds payable	\$ 118,955,000	\$ –	\$ 6,985,000	\$ 111,970,000	\$ 7,700,000
Certificates of participation payable	4,785,000	–	350,000	4,435,000	355,000
Unamortized premium/discount	(14,484,824)	–	(1,355,867)	(13,128,957)	–
Capital leases payable	108,575	–	34,526	74,049	36,166
Net pension liability – state-wide	48,713,976	4,293,917	5,252,026	47,755,867	–
Total pension liability – district	167,449	8,825	59,044	117,230	–
Severance benefits payable	1,145,346	37,102	80,055	1,102,393	80,000
	<u>\$ 159,390,522</u>	<u>\$ 4,339,844</u>	<u>\$ 11,404,784</u>	<u>\$ 152,325,582</u>	<u>\$ 8,171,166</u>

NOTE 5 – FUND BALANCES

The following is a breakdown of equity components of governmental funds, which are defined earlier in the report. When applicable, certain restrictions, which have an accumulated deficit balance at June 30 are included in unassigned fund balance in the District's financial statements in accordance with accounting principles generally accepted in the United States of America. A description of these deficit balance restrictions is included below, when applicable, since the District has specific authority to future resources for such deficits.

A. Classifications

At year-end, a summary of the District's governmental fund balance classifications are as follows:

	General Fund	Capital Projects – Building Construction Fund	Debt Service Fund	Nonmajor Funds	Total
Nonspendable					
Inventory	\$ –	\$ –	\$ –	\$ 53,171	\$ 53,171
Prepaid items	–	154,500	–	–	154,500
Total nonspendable	–	154,500	–	53,171	207,671
Restricted for					
Student activities	165,409	–	–	–	165,409
Operating capital	1,362,074	–	–	–	1,362,074
Safe schools levy	285,461	–	–	–	285,461
Long-term facilities maintenance	2,808,841	–	–	–	2,808,841
Medical assistance	245,826	–	–	–	245,826
Building construction	–	4,704,026	–	–	4,704,026
Debt service	–	–	1,868,931	–	1,868,931
Food service	–	–	–	134,325	134,325
Community education programs	–	–	–	972,662	972,662
Early childhood family education programs	–	–	–	322,159	322,159
School readiness	–	–	–	200,106	200,106
Community service	–	–	–	33,873	33,873
Total restricted	4,867,611	4,704,026	1,868,931	1,663,125	13,103,693
Assigned for					
Learner activities	38,732	–	–	–	38,732
Alternative compensation	697,218	–	–	–	697,218
District projects	1,995,500	–	–	–	1,995,500
Budget carryover	569,130	–	–	–	569,130
Future budget revision	608,271	–	–	–	608,271
Contract commitments	172,670	–	–	–	172,670
Technology	1,000,000	–	–	–	1,000,000
COVID-19	750,000	–	–	–	750,000
Special education	500,000	–	–	–	500,000
Total assigned	6,331,521	–	–	–	6,331,521
Unassigned	11,640,833	–	–	–	11,640,833
Total	\$ 22,839,965	\$ 4,858,526	\$ 1,868,931	\$ 1,716,296	\$ 31,283,718

B. Minimum Fund Balance Policy

The School Board has formally adopted a fund balance policy regarding maintaining a minimum fund balance for the General Fund. The policy states that the District will strive to maintain a minimum unrestricted fund balance (consisting of assigned and unassigned fund balances) of 8.33 percent of the annual budget.

NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE

A. Plan Descriptions

The District participates in the following cost-sharing, multiple-employer defined benefit pension plans administered by the PERA and the TRA. The PERA's and the TRA's defined benefit pension plans are established and administered in accordance with Minnesota Statutes. The PERA's and the TRA's defined benefit pension plans are tax qualified plans under Section 401(a) of the IRC.

1. General Employees Retirement Fund (GERF)

The PERA's defined benefit pension plans are established and administered in accordance with Minnesota Statutes, Chapters 353 and 356.

All full-time and certain part-time employees of the District other than teachers are covered by the GERF. GERF members belong to the Coordinated Plan. Coordinated Plan members are covered by Social Security.

2. Teachers Retirement Association (TRA)

The TRA administers a Basic Plan (without Social Security coverage) and a Coordinated Plan (with Social Security coverage) in accordance with Minnesota Statutes, Chapters 354 and 356. The TRA is a separate statutory entity, administered by a Board of Trustees. The Board of Trustees consists of four active members, one retired member, and three statutory officials.

Educators employed in Minnesota's public elementary and secondary schools, charter schools, and certain other TRA-covered educational institutions maintained by the state are required to be TRA members (except those employed by St. Paul Public Schools or Minnesota State Colleges and Universities (MnSCU)). Educators first hired by MnSCU may elect either TRA coverage or coverage through the Defined Contribution Plan administered by the state of Minnesota.

B. Benefits Provided

The PERA and the TRA provide retirement, disability, and death benefits. Benefit provisions are established by state statutes and can only be modified by the State Legislature.

The benefit provisions stated in the following paragraphs of this section are current provisions and apply to active plan participants. Vested, terminated employees who are entitled to benefits, but are not receiving them yet, are bound by the provisions in effect at the time they last terminated their public service.

1. GERF Benefits

Benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service. Two methods are used to compute benefits for the PERA's Coordinated Plan members. Members hired prior to July 1, 1989, receive the higher of Method 1 or Method 2 formulas. Only Method 2 is used for members hired after June 30, 1989. Under Method 1, the accrual rate for Coordinated Plan members is 1.2 percent of average salary for each of the first 10 years of service and 1.7 percent of average salary for each additional year. Under Method 2, the accrual rate for Coordinated Plan members is 1.7 percent of average salary for all years of service. For members hired prior to July 1, 1989, a full annuity is available when age plus years of service equal 90 and normal retirement age is 65. For members hired on or after July 1, 1989, normal retirement age is the age for unreduced Social Security benefits capped at age 66.

NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

Annuities, disability benefits, and survivor benefits are increased effective every January 1. Beginning January 1, 2019, the post-retirement increase will be equal to 50.0 percent of the cost of living adjustment announced by the Social Security Administration, with the minimum increase of at least 1.0 percent and a maximum of 1.5 percent. Recipients that have been receiving the annuity or benefit for at least a full year as of the June 30 before the effective date of the increase, will receive the full increase. For recipients receiving the annuity or benefit at least one month but less than a full year as of the June 30 before the effective date of the increase, will receive a reduced prorated increase. For members retiring on January 1, 2024, or later, the increase will be delayed until normal retirement age (age 65 if hired prior to July 1, 1989, or age 66 for individuals hired on or after July 1, 1989). Members retiring under the Rule of 90 are exempt from the delay to normal retirement.

2. TRA Benefits

The TRA provides retirement benefits as well as disability benefits to members, and benefits to survivors upon death of eligible members. Benefits are established by Minnesota Statutes and vest after three years of service credit. The defined retirement benefits are based on a member's highest average salary for any five consecutive years of allowable service, age, and a formula multiplier based on years of credit at termination of service.

Two methods are used to compute benefits for the TRA's Coordinated and Basic Plan members. Members first employed before July 1, 1989, receive the greater of the Tier I or Tier II benefits as described.

Tier I Benefits

Step-Rate Formula	Percentage per Year
Basic Plan	
First 10 years of service	2.2 %
All years after	2.7 %
Coordinated Plan	
First 10 years if service years are up to July 1, 2006	1.2 %
First 10 years if service years are July 1, 2006 or after	1.4 %
All other years of service if service years are up to July 1, 2006	1.7 %
All other years of service if service years are up to July 1, 2006 or after	1.9 %

With these provisions:

- (a) Normal retirement age is 65 with less than 30 years of allowable service and age 62 with 30 or more years of allowable service.
- (b) Three percent per year early retirement reduction factor for all years under normal retirement age.
- (c) Unreduced benefits for early retirement under a Rule of 90 (age plus allowable service equals 90 or more).

NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

Tier II Benefits

For years of service prior to July 1, 2006, a level formula of 1.7 percent per year for Coordinated Plan members and 2.7 percent per year for Basic Plan members applies. For years of service July 1, 2006 and after, a level formula of 1.9 percent per year for Coordinated Plan members and 2.7 percent for Basic Plan members applies. Beginning July 1, 2015, the early retirement reduction factors are based on rates established under Minnesota Statutes. Smaller reductions, more favorable to the member, will be applied to individuals who reach age 62 and have 30 years or more of service credit.

Members first employed after June 30, 1989, receive only the Tier II benefit calculation with a normal retirement age that is their retirement age for full Social Security retirement benefits, but not to exceed age 66.

Six different types of annuities are available to members upon retirement. The No Refund Life Plan is a lifetime annuity that ceases upon the death of the retiree—no survivor annuity is payable. A retiring member may also choose to provide survivor benefits to a designated beneficiary(ies) by selecting one of the five plans that have survivorship features. Vested members may also leave their contributions in the TRA Fund upon termination of service in order to qualify for a deferred annuity at retirement age. Any member terminating service is eligible for a refund of their employee contributions plus interest.

The benefit provisions stated apply to active plan participants. Vested, terminated employees who are entitled to benefits, but not yet receiving them, are bound by the plan provisions in effect at the time they last terminated their public service.

C. Contributions

Minnesota Statutes set the rates for employer and employee contributions. Contribution rates can only be modified by the State Legislature.

1. GERF Contributions

Minnesota Statutes, Chapter 353 sets the rates for employer and employee contributions. Coordinated Plan members were required to contribute 6.5 percent of their annual covered salary in fiscal year 2020 and the District was required to contribute 7.5 percent for Coordinated Plan members. The District's contributions to the GERF for the year ended June 30, 2020, were \$998,417. The District's contributions were equal to the required contributions as set by state statutes.

2. TRA Contributions

Minnesota Statutes, Chapter 354 sets the rates for employer and employee contributions. Rates for each fiscal year were:

	Year Ended June 30,					
	2018		2019		2020	
	Employee	Employer	Employee	Employer	Employee	Employer
Basic Plan	11.00 %	11.50 %	11.00 %	11.71 %	11.00 %	11.92 %
Coordinated Plan	7.50 %	7.50 %	7.50 %	7.71 %	7.50 %	7.92 %

The District's contributions to the TRA for the plan's fiscal year ended June 30, 2020, were \$2,719,482. The District's contributions were equal to the required contributions for each year as set by state statutes.

NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

The following is a reconciliation of employer contributions in the TRA's Comprehensive Annual Financial Report (CAFR) Statement of Changes in Fiduciary Net Position to the employer contributions used in the Schedule of Employer and Nonemployer Pension Allocations:

	<i>in thousands</i>
Employer contributions reported in the TRA's CAFR Statement of Changes in Fiduciary Net Position	\$ 403,300
Add employer contributions not related to future contribution efforts	(688)
Deduct the TRA's contributions not included in allocation	<u>(486)</u>
Total employer contributions	402,126
Total nonemployer contributions	<u>35,588</u>
Total contributions reported in the Schedule of Employer and Nonemployer Pension Allocations	<u>\$ 437,714</u>

Amounts reported in the allocation schedules may not precisely agree with financial statement amounts or actuarial valuations, due to the number of decimal places used in the allocations. The TRA has rounded percentage amounts to the nearest ten thousandths.

D. Pension Costs

1. GERF Pension Costs

At June 30, 2020, the District reported a liability of \$10,161,891 for its proportionate share of the GERF's net pension liability. The net pension liability was measured as of June 30, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's contributions received by the PERA during the measurement period for employer payroll paid dates from July 1, 2018, through June 30, 2019, relative to the total employer contributions received from all of the PERA's participating employers. The District's proportionate share was 0.1838 percent at the end of the measurement period and 0.1877 percent for the beginning of the period.

The District's net pension liability reflected a reduction, due to the state of Minnesota's contribution of \$16 million. The state of Minnesota is considered a non-employer contributing entity and the state's contribution meets the definition of a special funding situation. The amounts recognized by the District as its proportionate share of the net pension liability, the direct aid, and total portion of the net pension liability that was associated with the District were as follows:

District's proportionate share of the net pension liability	\$ 10,161,891
State's proportionate share of the net pension liability associated with the District	\$ 315,820

For the year ended June 30, 2020, the District recognized pension expense of \$1,039,998 for its proportionate share of the GERF's pension expense. In addition, the District recognized an additional \$23,652 as pension expense (and grant revenue) for its proportionate share of the state of Minnesota's contribution of \$16 million to the GERF.

NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

At June 30, 2020, the District reported its proportionate share of the GERF's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual economic experience	\$ 283,616	\$ –
Changes in actuarial assumptions	–	809,390
Differences between projected and actual investment earnings	–	1,005,750
Changes in proportion	41,496	468,778
District's contributions to the GERF subsequent to the measurement date	998,417	–
Total	<u>\$ 1,323,529</u>	<u>\$ 2,283,918</u>

A total of \$998,417 reported as deferred outflows of resources related to pensions resulting from district contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2021. Other amounts reported as deferred outflows and inflows of resources related to the GERF pensions will be recognized in pension expense as follows:

Year Ending June 30,	Pension Expense Amount
2021	\$ (847,799)
2022	\$ (865,347)
2023	\$ (262,039)
2024	\$ 16,379

2. TRA Pension Costs

At June 30, 2020, the District reported a liability of \$37,593,976 for its proportionate share of the TRA's net pension liability. The net pension liability was measured as of June 30, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's contributions to the TRA in relation to total system contributions, including direct aid from the state of Minnesota, City of Minneapolis, and Special School District No. 1, Minneapolis Public Schools. The District's proportionate share was 0.5898 percent at the end of the measurement period and 0.6098 percent for the beginning of the period.

The pension liability amount reflected a reduction due to direct aid provided to the TRA. The amount recognized by the District as its proportionate share of the net pension liability, the direct aid, and total portion of the net pension liability that was associated with the District were as follows:

District's proportionate share of the net pension liability	\$ 37,593,976
State's proportionate share of the net pension liability associated with the District	\$ 3,326,977

NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

For the year ended June 30, 2020, the District recognized pension expense of \$6,915,602. It also recognized \$252,890 as an increase to pension expense (and grant revenue) for the support provided by direct aid.

At June 30, 2020, the District reported its proportionate share of the TRA's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual economic experience	\$ —	\$ 876,916
Changes in actuarial assumptions	36,542,276	50,457,135
Difference between projected and actual investment earnings	—	2,614,175
Changes in proportion	10,366,811	18,566,400
District's contributions to the TRA subsequent to the measurement date	2,719,482	—
Total	<u>\$ 49,628,569</u>	<u>\$ 72,514,626</u>

A total of \$2,719,482 reported as deferred outflows of resources related to pensions resulting from district contributions to the TRA subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2021. Other amounts reported as deferred outflows and inflows of resources related to the TRA pensions will be recognized in pension expense as follows:

Year Ending June 30,	Pension Expense Amount
2021	\$ 1,705,975
2022	\$ (532,179)
2023	\$ (18,135,364)
2024	\$ (8,364,913)
2025	\$ (279,058)

E. Actuarial Assumptions

The total pension liability in the June 30, 2019, actuarial valuation was determined using an individual entry-age normal actuarial cost method and the following actuarial assumptions:

Assumptions	GERF	TRA
Inflation	2.50%	2.50%
Wage growth rate		2.85% for 10 years, and 3.25% thereafter
Active member payroll	3.25%	2.85% to 8.85% for 10 years, and 3.25% to 9.25% thereafter
Investment rate of return	7.50%	7.50%

Salary increases were based on a service-related table. Mortality rates for active members, retirees, survivors, and disabilitants for all plans were based on RP-2014 tables for males or females, as appropriate, with slight adjustments. Cost of living benefit increases after retirement for retirees are assumed to be 1.25 percent per year for the GERF and 1.00 percent for January 2019 through January 2023, then increasing by 0.10 percent each year, up to 1.50 percent annually for the TRA.

NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

Actuarial assumptions used in the June 30, 2019 valuations were based on the results of actuarial experience studies. The most recent four-year experience study in the GERP plan was completed in 2019. Economic assumptions were updated in 2018, based on a review of inflation and investment return assumptions. The most recent experience study in the TRA plan was completed in 2015, with economic assumptions updated in 2017.

The following changes in actuarial assumptions and plan provisions occurred in 2019:

1. GERP

CHANGES IN ACTUARIAL ASSUMPTIONS

- The mortality projection scale was changed from MP-2017 to MP-2018.

CHANGES IN PLAN PROVISIONS

- The employer supplemental contribution was changed prospectively, decreasing from \$31.0 million to \$21.0 million per year. The state's special funding contribution was changed prospectively, requiring \$16.0 million due per year through 2031.

2. TRA

CHANGES IN ACTUARIAL ASSUMPTIONS

- None.

The Minnesota State Board of Investment, which manages the investments of the PERA, prepares an analysis of the reasonableness on a regular basis of the long-term expected rate of return using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce an expected long-term rate of return by weighting the expected future rates of return by the target asset allocation percentages.

The target allocation and best-estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Domestic equity	35.5 %	5.10 %
Private markets	25.0	5.90 %
Fixed income	20.0	0.75 %
International equity	17.5	5.30/5.90 %
Cash equivalents	2.0	– %
Total	100.0 %	

NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

F. Discount Rate

1. GERF

The discount rate used to measure the total pension liability in 2019 was 7.50 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers will be made at rates set in Minnesota Statutes. Based on these assumptions, the fiduciary net position of the GERF was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

2. TRA

The discount rate used to measure the total pension liability was 7.50 percent. There was no change since the prior measurement. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the fiscal year 2019 contribution rate, contributions from school districts will be made at contractually required rates (actuarially determined), and contributions from the state will be made at current statutorily required rates. Based on those assumptions, the pension plan's fiduciary net position was not projected to be depleted and, as a result, the Municipal Bond Index Rate was not used in the determination of the Single Equivalent Interest Rate.

G. Pension Liability Sensitivity

The following table presents the District's proportionate share of the net pension liability for all plans it participates in, calculated using the discount rate disclosed in the preceding paragraph, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate 1 percentage point lower or 1 percentage point higher than the current discount rate:

	<u>1% Decrease in Discount Rate</u>	<u>Discount Rate</u>	<u>1% Increase in Discount Rate</u>
GERF discount rate	6.50%	7.50%	8.50%
District's proportionate share of the GERF net pension liability	\$ 16,705,600	\$ 10,161,891	\$ 4,758,757
TRA discount rate	6.50%	7.50%	8.50%
District's proportionate share of the TRA net pension liability	\$ 59,933,990	\$ 37,593,976	\$ 19,174,964

NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

H. Pension Plan Fiduciary Net Position

Detailed information about the GERF's fiduciary net position is available in a separately issued PERA financial report. That report may be obtained on the PERA website at www.mnpera.org; by writing to the PERA at 60 Empire Drive, Suite 200, St. Paul, Minnesota 55103; or by calling (651) 296-7460 or (800) 652-9026.

Detailed information about the TRA's fiduciary net position is available in a separately issued TRA financial report. That report can be obtained on the TRA website at www.Minnesotatra.org; by writing to the TRA at 60 Empire Drive, Suite 400, St. Paul, Minnesota 55103; or by calling (651) 296-2409 or (800) 657-3669.

I. Subsequent Events and the COVID-19 Pandemic Subsequent to Year-End

The United States and global markets experienced declines in values, resulting from uncertainty caused by COVID-19. The resulting declines are expected to have a negative impact on the PERA's and the TRA's discount rate, as well as the value of each plan's investments. Any impact caused by the resulting declines have not been included in the schedules as of June 30, 2019.

NOTE 7 – DEFINED BENEFIT PENSION PLAN – DISTRICT

A. Plan Description

The District provides pension benefits to certain eligible employees through its Pension Benefits Plan, a single-employer defined benefit plan administered by the District. The following employee groups receive the benefit: Teachers hired before 1995 and secretaries/clerks hired before 1988. All pension benefits are based on contractual agreements with these employee groups. Eligibility for these benefits is based on years of service and/or minimum age requirements. The benefits are calculated using a predetermined number of days depending on the employee group, multiplied by the employee's daily base pay, or in certain cases, a fixed amount per year of service. Payments are made in either a lump sum or installments to a 403(b) plan or in a lump sum directly to the employee. These contractual agreements do not include any specific contribution or funding requirements. The plan does not issue a separate financial report.

B. Contributions and Funding Policy

The required contribution is based on projected pay-as-you-go financing requirements, with additional amounts to prefund benefits as determined periodically by the District. The District has not established a trust fund to finance these pension benefits.

C. Membership

Membership in the plan consisted of the following as of the latest actuarial valuation:

Retirees and beneficiaries receiving benefits	3
Active plan members	<u>11</u>
Total members	<u><u>14</u></u>

NOTE 7 – DEFINED BENEFIT PENSION PLAN – DISTRICT(CONTINUED)

D. Actuarial Method and Assumptions

The total pension liability was determined by an actuarial valuation date of July 1, 2018 and a measurement date as of June 30, 2020, using the entry-age, level percentage of pay method, using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Discount rate	2.40%
20-year municipal bond yield	2.40%
Inflation rate	2.50%
Salary increases	3.00%

Mortality rates were based on the RP-2014 White Collar Mortality Tables with MP-2017 Generational Improvement Scale. The actuarial assumptions used in the latest valuation were based on those used to value pension liabilities for Minnesota school district employees. The state pension plans base their assumptions on periodic experience studies.

E. Discount Rate

The discount rate used to measure the total pension liability was 2.40 percent. The District discount rate used in the prior measurement date was 3.10 percent. Since the plan is not funded, the discount rate is equal to the 20-year municipal bond rate, which was set by considering published rate information for 20-year high quality, tax-exempt, general obligation municipal bonds as of the measurement date.

F. Changes in the Total Pension Liability

	Total Pension Liability
Beginning balance	\$ 167,449
Changes for the year	
Service cost	6,093
Interest	4,419
Assumption changes	1,747
Benefit payments	(62,478)
Total net changes	(50,219)
Ending balance	\$ 117,230

Assumption changes since the prior measurement date include the following:

- The discount rate was changed from 3.10 percent to 2.40 percent.

NOTE 7 – DEFINED BENEFIT PENSION PLAN – DISTRICT (CONTINUED)**G. Total Pension Liability Sensitivity to Discount Rate Changes**

The following presents the total pension liability of the District, as well as what the District's total pension liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current discount rate:

	<u>1% Decrease in Discount Rate</u>	<u>Discount Rate</u>	<u>1% Increase in Discount Rate</u>
Pension discount rate	1.40%	2.40%	3.40%
Total pension liability	\$ 120,599	\$ 117,230	\$ 113,748

H. Pension Expense and Related Deferred Outflows and Deferred Inflows of Resources

For the current year ended, the District recognized pension expense of \$8,825. As of year-end, the District reported deferred outflows of resources and deferred inflows of resources related to this pension plan from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual economic experience	\$ —	\$ 3,258
Changes in actuarial assumptions	<u>419</u>	<u>—</u>
Total	<u>\$ 419</u>	<u>\$ 3,258</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to this pension plan will be recognized in pension expense as follows:

<u>Year Ending June 30,</u>	<u>Pension Expense Amount</u>
2021	\$ (2,839)

NOTE 8 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN

A. Plan Description

The District provides post-employment benefits to certain eligible employees through the OPEB Plan, a single-employer defined benefit plan administered by the District. Management of the plan is vested with the School Board of the District. All post-employment benefits are based on contractual agreements with employee groups. Eligibility for these benefits is based on years of service and/or minimum age requirements. These contractual agreements do not include any specific contribution or funding requirements.

The District administers a defined benefit Post-Employment Benefits Trust Fund. The assets of the plan are reported in the District's financial report in the Post-Employment Benefits Trust Fund, established by the District to finance these obligations. The plan assets may be used only for the payment of benefits of the plan, in accordance with the terms of the plan. The plan does not issue a publicly available financial report.

B. Benefits Provided

All retirees of the District upon retirement have the option under state law to continue their medical insurance coverage through the District. For members of certain employee groups, the District pays for all or part of the eligible retiree's premiums for medical and/or dental insurance from the time of retirement until the employee reaches the age of eligibility for Medicare. Benefits paid by the District differ by bargaining unit and date of hire, with some contracts specifying a certain dollar amount per month, and some covering premium costs as defined within each collective bargaining agreement. Retirees not eligible for these district-paid premium benefits must pay the full district premium rate for their coverage.

The District is legally required to include any retirees for whom it provides health insurance coverage in the same insurance pool as its active employees until the retiree reaches Medicare eligibility, whether the premiums are paid by the District or the retiree. Consequently, participating retirees are considered to receive a secondary benefit known as an "implicit rate subsidy." This benefit relates to the assumption that the retiree is receiving a more favorable premium rate than they would otherwise be able to obtain if purchasing insurance on their own, due to being included in the same pool with the District's younger and statistically healthier active employees.

C. Contributions

The required contribution is based on projected pay-as-you-go financing requirements, with additional amounts to prefund benefits as determined periodically by the District. The District has established the Post-Employment Benefits Trust Fund to finance these obligations.

D. Membership

Membership in the plan consisted of the following as of the latest actuarial valuation:

Retirees and beneficiaries receiving benefits	26
Active plan members	<u>789</u>
Total members	<u><u>815</u></u>

NOTE 8 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN (CONTINUED)

E. Net OPEB Liability (Asset) of the District

The District's net OPEB liability (asset) was measured as of June 30, 2020, and the total OPEB liability used to calculate the net OPEB liability (asset) was determined by an actuarial valuation as of July 1, 2018. The components of the net OPEB liability (asset) of the District at year-end were as follows:

Total OPEB liability	\$ 10,928,902
Plan fiduciary net position	<u>(11,018,795)</u>
District's net OPEB liability (asset)	<u>\$ (89,893)</u>
Plan fiduciary net position as a percentage of the total OPEB liability	<u>100.82%</u>

F. Actuarial Method and Assumptions

The total OPEB liability was determined by an actuarial valuation as of July 1, 2018, using the entry-age method, using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Discount rate	3.50%
Expected long-term investment return	5.20% (net of investment expenses)
20-year municipal bond yield	2.40%
Inflation rate	2.50%
Salary increases	3.00%
Medical trend rate	6.25% grading to 5.00% over 5 years

Mortality rates were based on the RP-2014 White Collar Mortality Tables with MP-2017 Generational Improvement Scale.

The actuarial assumptions used in the latest valuation were based on those used to value pension liabilities for Minnesota school district employees. The state pension plans base their assumptions on periodic experience studies.

The District's policy in regard to the allocation of invested assets is established and may be amended by the School Board by a majority vote of its members. It is the policy of the School Board to pursue an investment strategy that reduces risk through the prudent diversification of the portfolio across a broad selection of distinct asset classes allowable under state statutes.

The long-term expected rate of return on OPEB Plan investments was set based on the plan's target investment allocation described below, along with long-term return expectations by asset class. When there is sufficient historical evidence of market outperformance, historical average returns may be considered.

Asset Class	Target Allocation	Long-Term Expected Rate of Return
Domestic equity	32.00 %	7.40 %
Fixed income	42.00 %	2.70 %
International equity	10.00 %	6.90 %
Real estate	6.00 %	7.70 %
Other	10.00 %	5.60 %
Total portfolio	<u>100.00 %</u>	<u>5.20 %</u>

NOTE 8 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN (CONTINUED)

G. Rate of Return

For the current year ended, the annual money-weighted rate of return on investments, net of investment expense, was 4.30 percent. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

H. Discount Rate

The discount rate used to measure the total OPEB liability was 3.50 percent. The projection of cash flows used to determine the discount rate was determined by projecting forward the fiduciary net position (assets) as of the valuation date, increasing by the investment return assumption, and reducing by benefit payments in each period until assets are exhausted. Expected benefit payments by year were discounted using the expected asset return assumptions for the years in which the assets were sufficient to pay all benefit payments. Any remaining benefit payments after the trust fund is exhausted are discounted at the 20-year municipal bond rate. The equivalent single rate is the discount rate. The contribution and benefit payment history, as well as the funding policy have also been considered. The District discount rate used in the prior measurement date was 4.20 percent.

I. Changes in the Net OPEB Liability (Asset)

	Total OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net OPEB Liability (Asset) (a-b)
Beginning balance	\$ 10,117,647	\$ 11,145,144	\$ (1,027,497)
Changes for the year			
Service cost	547,306	—	547,306
Interest	437,598	—	437,598
Assumption changes	323,378	—	323,378
Investment earnings	—	579,546	(579,546)
Differences between expected and actual experience	—	(99,386)	99,386
Benefit payments	(497,027)	(497,027)	—
Administrative expenses	—	(109,482)	109,482
Total net changes	<u>811,255</u>	<u>(126,349)</u>	<u>937,604</u>
Ending balance	<u>\$ 10,928,902</u>	<u>\$ 11,018,795</u>	<u>\$ (89,893)</u>

Assumption changes since the prior measurement date include the following:

- The expected long-term investment return was changed from 5.60 percent to 5.20 percent.
- The discount rate was changed from 4.20 percent to 3.50 percent.

NOTE 8 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN (CONTINUED)**J. Net OPEB Liability (Asset) Sensitivity to Discount and Healthcare Cost Trend Rate Changes**

The following presents the net OPEB liability (asset) of the District, as well as what the District's net OPEB liability (asset) would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current discount rate:

	<u>1% Decrease in Discount Rate</u>	<u>Discount Rate</u>	<u>1% Increase in Discount Rate</u>
OPEB discount rate	2.50%	3.50%	4.50%
Net OPEB liability (asset)	\$ 459,535	\$ (89,893)	\$ (636,592)

The following presents the net OPEB liability (asset) of the District, as well as what the District's net OPEB liability (asset) would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower or 1 percentage point higher than the current healthcare cost trend rates:

	<u>1% Decrease in Healthcare Trend Rate</u>	<u>Healthcare Trend Rate</u>	<u>1% Increase in Healthcare Trend Rate</u>
OPEB medical trend rate	5.25% grading to 4.00% over 5 years	6.25% grading to 5.00% over 5 years	7.25% grading to 6.00% over 5 years
Net OPEB liability (asset)	\$ (1,220,763)	\$ (89,893)	\$ 1,207,994

K. OPEB Expense and Related Deferred Outflows of Resources and Deferred Inflows of Resources

For the current year ended, the District recognized negative OPEB expense of \$187,730. As of year-end, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual economic experience	\$ —	\$ 1,999,159
Changes in actuarial assumptions	282,955	2,483,928
Difference between projected and actual investment earnings	49,920	—
Total	<u>\$ 332,875</u>	<u>\$ 4,483,087</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<u>Year Ending June 30,</u>	<u>OPEB Expense Amount</u>
2021	\$ (701,572)
2022	\$ (711,060)
2023	\$ (695,479)
2024	\$ (692,845)
2025	\$ (712,714)
Thereafter	\$ (636,542)

NOTE 9 – FLEXIBLE BENEFIT PLAN

The District has a flexible benefit plan, which is classified as a cafeteria plan under § 125 of the IRC (the Plan). All employee groups of the District are eligible if and when the collective bargaining agreement or contract with their group allows eligibility. Eligible employees can elect to participate by contributing pretax dollars withheld from payroll checks to the Plan for healthcare and dependent care benefits. Payments are made from the Plan to participating employees upon submitting a request for reimbursement of eligible expenses actually incurred by the participant.

Before the beginning of the Plan year, which is from January 1 to December 31, each participant designates a total amount of pretax dollars to be contributed to the Plan during the year. At June 30, the District is contingently liable for claims against the total amount of participants' annual contributions to the Plan, whether or not such contributions have been made.

The Plan is administered by an independent contract administrator for child care and medical expense reimbursements. The flexible benefit plan is included in the financial statements within the District's General Fund.

All property of the Plan and income attributable to that property is solely the property of the District, subject to the claims of the District's general creditors. Participants' rights under the Plan are equal to those of general creditors of the District in an amount equal to eligible healthcare and dependent care expenses incurred by the participants. The District believes that it is unlikely that it will use the assets to satisfy the claims of general creditors in the future.

NOTE 10 – INCOME TAXES

The Centennial Ice Arena (the Ice Arena) is exempt from income taxes under IRC § 501(c)(3). The Ice Arena is subject to a tax on income from any unrelated business.

The Ice Arena is subject to the requirements for uncertain income tax positions as required by the Financial Accounting Standards Board Accounting Standards Codification 740-10. Income tax benefits are recognized for income tax positions taken or expected to be taken in a tax return, only when it is determined that the income tax position will more-likely-than-not be sustained upon examination by taxing authorities. The Ice Arena has analyzed tax positions taken for filing with the Internal Revenue Service and the state jurisdiction where it operates. The Ice Arena believes that income tax filing positions will be sustained upon examination and does not anticipate any adjustments that would result in a material adverse effect on the Ice Arena's financial condition, results of operations, or cash flows. Accordingly, the Ice Arena has not recorded any reserves or related accruals for interest and penalties for uncertain income tax positions at year-end. The Ice Arena is subject to routine audits by taxing jurisdictions; however, there are currently no audits in progress for any open tax periods.

NOTE 11 – INTERFUND BALANCES AND TRANSACTIONS

A. Interfund Receivables and Payables

At year-end, the General Fund reported a balance of \$497,027 due from the Post-Employment Benefits Trust Fund, representing the amount due from the trust for allowable OPEB expenditures. The General Fund also reported a balance of \$448,159 due from the Food Service Special Revenue Fund for cash flow purposes. Such interfund balances are reported in the fund financial statements, but are eliminated, when applicable, in the government-wide financial statements.

NOTE 11 – INTERFUND BALANCES AND TRANSACTIONS (CONTINUED)

B. Interfund Transfers

During the current year, the General Fund transferred \$150,000 to the Food Service Special Revenue Fund. An additional \$317,133 was transferred between General Fund financing sources, but is not reported on the face of the statements, due to the nature of the transaction all within the General Fund. These transfers were approved by the School Board and the MDE as allowed under legislation, due to losses incurred due to the COVID-19 pandemic. Such interfund transfers are reported in the fund financial statements, but are eliminated in the government-wide financial statements.

NOTE 12 – COMMITMENTS AND CONTINGENCIES

A. Construction Contracts

At June 30, 2020, the District had commitments totaling \$2,857,846 under various construction contracts for which work was not yet completed.

B. Federal and State Programs

Amounts received or receivable from federal and state agencies are subject to agency audit and adjustment. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of funds which may be disallowed by the agencies cannot be determined at this time although the District expects such amounts, if any, to be immaterial.

C. Legal Claims

The District had the usual and customary types of miscellaneous legal claims pending at year-end, mostly of a minor nature and usually covered by insurance carried for that purpose. Although the outcomes of these lawsuits are not presently determinable, the District believes that the resolution of these matters will not have a material adverse effect on its financial position.

D. Operating Lease Arrangements

The District has entered into an agreement to lease space for the Alternative Learning Program. The lease term expires on August 31, 2021. Rental payments totaled \$511,341 for the year ended June 30, 2020.

The District leases space with the Anoka County Human Services Division for educational purposes at the Anoka County Juvenile Center for the Pines School. The lease term expires on June 30, 2024. Rental payments totaled \$158,314 for the year ended June 30, 2020.

The following is a summary of minimum lease payment commitments for all operating leases:

Year Ending June 30,	Alternative Learning Program	Pines School	Total
2021	\$ 519,011	\$ 163,210	\$ 682,221
2022	86,715	163,210	249,925
2023	—	163,210	163,210
2024	—	163,210	163,210
	<u>\$ 605,726</u>	<u>\$ 652,840</u>	<u>\$ 1,258,566</u>

NOTE 13 – SUBSEQUENT EVENTS

The COVID-19 pandemic has caused economic and financial market volatility in the United States and around the world, along with significant business and operational disruptions for many organizations. Due to the unknown breadth and duration of this pandemic, any potential impact it may have on the District's future operations and financial condition cannot be determined at this time and has not been reflected in these financial statements.

In October 2020, the District issued \$8,300,000 of Certificates of Participation, Series 2020A. These proceeds will be used by the District for an expansion of classrooms at Centerville Elementary School.

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REQUIRED SUPPLEMENTARY INFORMATION

INDEPENDENT SCHOOL DISTRICT NO. 12

Public Employees Retirement Association Pension Benefits Plan
Schedule of District's and Nonemployer Proportionate Share of Net Pension Liability
Year Ended June 30, 2020

District Fiscal Year-End Date	PERA Fiscal Year-End Date (Measurement Date)	District's Proportion of the Net Pension Liability	District's Proportionate Share of the Net Pension Liability	District's Proportionate Share of the State of Minnesota's Proportionate Share of the Net Pension Liability	Proportionate Share of the Net Pension Liability and the District's Share of the State of Minnesota's Share of the Net Pension Liability	District's Covered Payroll	District's Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
06/30/2015	06/30/2014	0.2024%	\$ 9,507,738	\$ —	\$ 9,507,738	\$ 10,611,491	89.60%	78.70%
06/30/2016	06/30/2015	0.2006%	\$ 10,396,133	\$ —	\$ 10,396,133	\$ 11,767,242	88.35%	78.20%
06/30/2017	06/30/2016	0.2015%	\$ 16,360,801	\$ 213,645	\$ 16,574,446	\$ 12,565,587	130.20%	68.90%
06/30/2018	06/30/2017	0.1864%	\$ 11,899,654	\$ 149,640	\$ 12,049,294	\$ 12,010,668	99.08%	75.90%
06/30/2019	06/30/2018	0.1877%	\$ 10,412,828	\$ 341,635	\$ 10,754,463	\$ 12,618,394	82.52%	79.50%
06/30/2020	06/30/2019	0.1838%	\$ 10,161,891	\$ 315,820	\$ 10,477,711	\$ 13,001,278	78.16%	80.20%

Public Employees Retirement Association Pension Benefits Plan
Schedule of District Contributions
Year Ended June 30, 2020

District Fiscal Year-End Date	Statutorily Required Contributions	Contributions in Relation to the Statutorily Required Contributions	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
06/30/2015	\$ 869,488	\$ 869,488	\$ —	\$ 11,767,242	7.39%
06/30/2016	\$ 947,432	\$ 947,432	\$ —	\$ 12,565,587	7.54%
06/30/2017	\$ 900,642	\$ 900,642	\$ —	\$ 12,010,668	7.50%
06/30/2018	\$ 946,410	\$ 946,410	\$ —	\$ 12,618,394	7.50%
06/30/2019	\$ 975,225	\$ 975,225	\$ —	\$ 13,001,278	7.50%
06/30/2020	\$ 998,417	\$ 998,417	\$ —	\$ 13,312,198	7.50%

Note: The District implemented GASB Statement No. 68 in fiscal 2015 (using a June 30, 2014 measurement date). This schedule is intended to present 10-year trend information. Additional years will be added as they become available.

INDEPENDENT SCHOOL DISTRICT NO. 12

Teachers Retirement Association Pension Benefits Plan
Schedule of District's and Nonemployer Proportionate Share of Net Pension Liability
Year Ended June 30, 2020

District Fiscal Year-End Date	TRA Fiscal Year-End Date (Measurement Date)	District's Proportion of the Net Pension Liability	District's Proportionate Share of the Net Pension Liability	District's Proportionate Share of the State of Minnesota's Proportionate Share of the Net Pension Liability	Proportionate Share of the Net Pension Liability and the District's Share of the State of Minnesota's Share of the Net Pension Liability	District's Covered Payroll	District's Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
06/30/2015	06/30/2014	0.6402%	\$ 29,499,955	\$ 2,075,170	\$ 31,575,125	\$ 29,224,786	100.94%	81.50%
06/30/2016	06/30/2015	0.6139%	\$ 37,975,786	\$ 4,658,088	\$ 42,633,874	\$ 31,472,905	120.66%	76.80%
06/30/2017	06/30/2016	0.6907%	\$164,748,429	\$ 16,535,829	\$181,284,258	\$ 35,929,587	458.53%	44.88%
06/30/2018	06/30/2017	0.5438%	\$108,552,344	\$ 10,493,980	\$119,046,324	\$ 29,274,943	370.80%	51.57%
06/30/2019	06/30/2018	0.6098%	\$ 38,301,148	\$ 3,598,550	\$ 41,899,698	\$ 33,693,440	113.68%	78.07%
06/30/2020	06/30/2019	0.5898%	\$ 37,593,976	\$ 3,326,977	\$ 40,920,953	\$ 33,487,311	112.26%	78.21%

Teachers Retirement Association Pension Benefits Plan
Schedule of District Contributions
Year Ended June 30, 2020

District Fiscal Year-End Date	Statutorily Required Contributions	Contributions in Relation to the Statutorily Required Contributions	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
06/30/2015	\$ 2,360,458	\$ 2,360,458	\$ —	\$ 31,472,905	7.50%
06/30/2016	\$ 2,694,719	\$ 2,694,719	\$ —	\$ 35,929,587	7.50%
06/30/2017	\$ 2,196,141	\$ 2,196,141	\$ —	\$ 29,274,943	7.50%
06/30/2018	\$ 2,526,625	\$ 2,526,625	\$ —	\$ 33,693,440	7.50%
06/30/2019	\$ 2,581,926	\$ 2,581,926	\$ —	\$ 33,487,311	7.71%
06/30/2020	\$ 2,719,482	\$ 2,719,482	\$ —	\$ 34,337,666	7.92%

Note: The District implemented GASB Statement No. 68 in fiscal 2015 (using a June 30, 2014 measurement date). This schedule is intended to present 10-year trend information. Additional years will be added as they become available.

INDEPENDENT SCHOOL DISTRICT NO. 12

Pension Benefits Plan
Schedule of Changes in the District's Total
Pension Liability and Related Ratios
Year Ended June 30, 2020

	District Fiscal Year-End Date			
	2017	2018	2019	2020
Total pension liability				
Service cost	\$ 8,481	\$ 7,882	\$ 5,275	\$ 6,093
Interest	8,725	7,256	7,096	4,419
Assumption change	—	(1,779)	1,257	1,747
Plan change	—	—	(65)	—
Differences between expected and actual experience	—	—	(9,778)	—
Benefit payments	<u>(84,677)</u>	<u>(49,605)</u>	<u>(67,032)</u>	<u>(62,478)</u>
Net change in total pension liability	<u>(67,471)</u>	<u>(36,246)</u>	<u>(63,247)</u>	<u>(50,219)</u>
Total pension liability – beginning of year	<u>334,413</u>	<u>266,942</u>	<u>230,696</u>	<u>167,449</u>
Total pension liability – end of year	<u>\$ 266,942</u>	<u>\$ 230,696</u>	<u>\$ 167,449</u>	<u>\$ 117,230</u>
Covered-employee payroll	<u>\$ 1,073,518</u>	<u>\$ 1,105,723</u>	<u>\$ 802,607</u>	<u>\$ 826,685</u>
Total pension liability as a percentage of covered-employee payroll	<u>24.87%</u>	<u>20.86%</u>	<u>20.86%</u>	<u>14.18%</u>

Note 1: The District has not established a trust fund to finance GASB Statement No. 73 related benefits.

Note 2: The District implemented GASB Statement No. 73 for the year ended June 30, 2017. The schedules within the RSI section require a 10-year presentation. Additional years will be presented as they become available.

INDEPENDENT SCHOOL DISTRICT NO. 12

Other Post-Employment Benefits Plan
Schedule of Changes in the District's Net
OPEB Liability (Asset) and Related Ratios
Year Ended June 30, 2020

	District Fiscal Year-End Date			
	2017	2018	2019	2020
Total OPEB liability				
Service cost	\$ 621,966	\$ 607,690	\$ 475,502	\$ 547,306
Interest	621,006	643,634	690,406	437,598
Assumption changes	—	(285,979)	(3,073,593)	323,378
Differences between expected and actual experience	—	—	(2,665,547)	—
Benefit payments	(705,560)	(647,485)	(1,038,162)	(497,027)
Net change in total OPEB liability	537,412	317,860	(5,611,394)	811,255
Total OPEB liability – beginning of year	14,873,769	15,411,181	15,729,041	10,117,647
Total OPEB liability – end of year	15,411,181	15,729,041	10,117,647	10,928,902
Plan fiduciary net position				
Contributions	297,212	217,523	—	—
Investment earnings	713,401	740,415	651,228	579,546
Differences between expected and actual experience	—	—	13,194	(99,386)
Benefit payments	(705,560)	(647,485)	(1,038,162)	(497,027)
Administrative expenses	(88,519)	(103,777)	(110,163)	(109,482)
Net change in plan fiduciary net position	216,534	206,676	(483,903)	(126,349)
Plan fiduciary net position – beginning of year	11,205,837	11,422,371	11,629,047	11,145,144
Plan fiduciary net position – end of year	11,422,371	11,629,047	11,145,144	11,018,795
Net OPEB liability (asset)	\$ 3,988,810	\$ 4,099,994	\$ (1,027,497)	\$ (89,893)
Plan fiduciary net position as a percentage of the total OPEB liability	74.12%	73.93%	110.16%	100.82%
Covered-employee payroll	\$ 41,070,427	\$ 42,302,540	\$ 41,070,343	\$ 42,302,453
Net OPEB liability (asset) as a percentage of covered-employee payroll	9.71%	9.69%	(2.50%)	(0.21%)

Note: The District implemented GASB Statement Nos. 74 and 75 in fiscal 2017. This schedule is intended to present 10-year trend information. Additional years will be added as they become available.

INDEPENDENT SCHOOL DISTRICT NO. 12

Other Post-Employment Benefits Plan
Schedule of Investment Returns
Year Ended June 30, 2020

<u>District Fiscal Year-End Date</u>	<u>Annual Money-Weighted Rate of Return, Net of Investment Expense</u>
2017	6.40 %
2018	6.50 %
2019	5.70 %
2020	4.30 %

Note: The District implemented GASB Statement Nos. 74 and 75 in fiscal 2017. This schedule is intended to present 10-year trend information. Additional years will be added as they become available.

INDEPENDENT SCHOOL DISTRICT NO. 12

Notes to Required Supplementary Information June 30, 2020

PERA – GENERAL EMPLOYEES RETIREMENT FUND

2019 CHANGES IN PLAN PROVISIONS

- The employer supplemental contribution was changed prospectively, decreasing from \$31.0 million to \$21.0 million per year. The state's special funding contribution was changed prospectively, requiring \$16.0 million due per year through 2031.

2019 CHANGES IN ACTUARIAL ASSUMPTIONS

- The mortality projection scale was changed from MP-2017 to MP-2018.

2018 CHANGES IN PLAN PROVISIONS

- The augmentation adjustment in early retirement factors is eliminated over a five-year period starting July 1, 2019, resulting in actuarial equivalence after June 30, 2024.
- Interest credited on member contributions decreased from 4.00 percent to 3.00 percent, beginning July 1, 2018.
- Deferred augmentation was changed to zero percent, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply.
- Contribution stabilizer provisions were repealed.
- Post-retirement benefit increases were changed from 1.00 percent per year with a provision to increase to 2.50 percent upon attainment of 90.00 percent funding ratio, to 50.00 percent of the Social Security Cost of Living Adjustment, not less than 1.00 percent and not more than 1.50 percent, beginning January 1, 2019.
- For retirements on or after January 1, 2024, the first benefit increase is delayed until the retiree reaches normal retirement age. Does not apply to Rule of 90 retirees, disability benefit recipients, or survivors.
- Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

2018 CHANGES IN ACTUARIAL ASSUMPTIONS

- The mortality projection scale was changed from MP-2015 to MP-2017.
- The assumed benefit increase was changed from 1.00 percent per year through 2044, and 2.50 percent per year thereafter, to 1.25 percent per year.

INDEPENDENT SCHOOL DISTRICT NO. 12

Notes to Required Supplementary Information (continued)
June 30, 2020

PERA – GENERAL EMPLOYEES RETIREMENT FUND (CONTINUED)

2017 CHANGES IN PLAN PROVISIONS

- The state's contribution for the Minneapolis Employees Retirement Fund equals \$16.0 million in 2017 and 2018, and \$6.0 million thereafter.
- The Employer Supplemental Contribution for the Minneapolis Employees Retirement Fund changed from \$21.0 million to \$31.0 million in calendar years 2019 to 2031. The state's contribution changed from \$16.0 million to \$6.0 million in calendar years 2019 to 2031.

2017 CHANGES IN ACTUARIAL ASSUMPTIONS

- The Combined Service Annuity (CSA) loads were changed from 0.80 percent for active members and 60.00 percent for vested and nonvested deferred members. The revised CSA loads are now zero percent for active member liability, 15.00 percent for vested deferred member liability, and 3.00 percent for nonvested deferred member liability.
- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year for all years, to 1.00 percent per year through 2044, and 2.50 percent per year thereafter.

2016 CHANGES IN ACTUARIAL ASSUMPTIONS

- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year through 2035, and 2.50 percent per year thereafter, to 1.00 percent per year for all years.
- The assumed investment return was changed from 7.90 percent to 7.50 percent. The single discount rate was changed from 7.90 percent to 7.50 percent.
- Other assumptions were changed pursuant to the experience study dated June 30, 2015. The assumed future salary increases, payroll growth, and inflation were decreased by 0.25 percent to 3.25 percent for payroll growth, and 2.50 percent for inflation.

2015 CHANGES IN PLAN PROVISIONS

- On January 1, 2015, the Minneapolis Employees Retirement Fund was merged into the General Employees Retirement Fund, which increased the total pension liability by \$1.1 billion and increased the fiduciary plan net position by \$892.0 million. Upon consolidation, state and employer contributions were revised; the state's contribution of \$6.0 million, which meets the special funding situation definition, was due September 2015.

2015 CHANGES IN ACTUARIAL ASSUMPTIONS

- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year through 2030, and 2.50 percent per year thereafter, to 1.00 percent per year through 2035, and 2.50 percent per year thereafter.

INDEPENDENT SCHOOL DISTRICT NO. 12

Notes to Required Supplementary Information (continued) June 30, 2020

TEACHERS RETIREMENT ASSOCIATION (TRA)

2018 CHANGES IN ACTUARIAL ASSUMPTIONS

- The cost of living adjustment (COLA) was reduced from 2.00 percent each January 1 to 1.00 percent, effective January 1, 2019. Beginning January 1, 2024, the COLA will increase 0.10 percent each year until reaching the ultimate rate of 1.50 percent on January 1, 2028.
- Beginning July 1, 2024, eligibility for the first COLA changes to normal retirement age (age 65 to 66, depending on date of birth). However, members who retire under Rule of 90 and members who are at least age 62 with 30 years of service credit are exempt.
- The COLA trigger provision, which would have increased the COLA to 2.50 percent if the funded ratio was at least 90.00 percent for two consecutive years, was eliminated.
- Augmentation in the early retirement reduction factors is phased out over a five-year period beginning July 1, 2019 and ending June 30, 2024 (this reduces early retirement benefits). Members who retire and are at least age 62 with 30 years of service are exempt.
- Augmentation on deferred benefits will be reduced to zero percent beginning July 1, 2019. Interest payable on refunds to members was reduced from 4.00 percent to 3.00 percent, effective July 1, 2018. Interest due on payments and purchases from members, employers is reduced from 8.50 percent to 7.50 percent, effective July 1, 2018.
- The employer contribution rate is increased each July 1 over the next six years, (7.71 percent in 2018, 7.92 percent in 2019, 8.13 percent in 2020, 8.34 percent in 2021, 8.55 percent in 2022, and 8.75 percent in 2023). In addition, the employee contribution rate will increase from 7.50 percent to 7.75 percent on July 1, 2023. The state provides funding for the higher employer contribution rate through an adjustment in the school aid formula.
- The single discount rate changed from 5.12 percent to 7.50 percent.

2017 CHANGES IN ACTUARIAL ASSUMPTIONS

- The COLA was assumed to increase from 2.00 percent annually to 2.50 percent annually on July 1, 2045.
- The COLA was not assumed to increase to 2.50 percent, but remain at 2.00 percent for all future years.
- Adjustments were made to the CSA loads. The active load was reduced from 1.40 percent to zero percent, the vested inactive load increased from 4.00 percent to 7.00 percent, and the nonvested inactive load increased from 4.00 percent to 9.00 percent.
- The investment return assumption was changed from 8.00 percent to 7.50 percent.
- The price inflation assumption was lowered from 2.75 percent to 2.50 percent.
- The payroll growth assumption was lowered from 3.50 percent to 3.00 percent.

INDEPENDENT SCHOOL DISTRICT NO. 12

Notes to Required Supplementary Information (continued)
June 30, 2020

TEACHERS RETIREMENT ASSOCIATION (TRA) (CONTINUED)

2017 CHANGES IN ACTUARIAL ASSUMPTIONS (CONTINUED)

- The general wage growth assumption was lowered from 3.50 percent to 2.85 percent for 10 years, followed by 3.25 percent thereafter.
- The salary increase assumption was adjusted to reflect the changes in the general wage growth assumption.
- The single discount rate changed from 4.66 percent to 5.12 percent.

2016 CHANGES IN ACTUARIAL ASSUMPTIONS

- The single discount rate was changed from 8.00 percent to 4.66 percent.

2015 CHANGES IN PLAN PROVISIONS

- The Duluth Teachers Retirement Fund Association was merged into the TRA on June 30, 2015.

2015 CHANGES IN ACTUARIAL ASSUMPTIONS

- The annual COLA for the June 30, 2015 valuation assumed 2.00 percent. The prior year valuation used 2.00 percent, with an increase to 2.50 percent commencing in 2034.
- The discount rate used to measure the total pension liability was 8.00 percent. This is a decrease from the discount rate at the prior measurement date of 8.25 percent.

INDEPENDENT SCHOOL DISTRICT NO. 12

Notes to Required Supplementary Information (continued)
June 30, 2020

PENSION BENEFITS PLAN

2020 CHANGES IN ACTUARIAL ASSUMPTIONS

- The discount rate was changed from 3.10 percent to 2.40 percent.

2019 CHANGES IN PLAN PROVISIONS

- The District's matching contributions to the 403(b) plan increased for secretaries. This match is used as an offset to pension liabilities.

2019 CHANGES IN ACTUARIAL ASSUMPTIONS

- The mortality tables were updated from RP-2014 White Collar Mortality Tables with MP-2015 Generational Improvement Scale to RP-2014 White Collar Mortality Tables with MP-2017 Generational Improvement Scale.
- The discount rate was changed from 3.50 percent to 3.10 percent.

2018 CHANGES IN ACTUARIAL ASSUMPTIONS

- The discount rate was changed from 2.90 percent to 3.50 percent.

2017 CHANGES IN ACTUARIAL ASSUMPTIONS

- The mortality table was updated from RP-2000 projected to 2014 with Scale BB, to the RP-2014 White Collar Mortality Tables with MP-2015 Generational Improvement Scale.
- The withdrawal table for all employees and the retirement table for only employees eligible to retire with Rule of 90 also were updated.
- The discount rate was changed from 3.00 percent to 2.90 percent.

INDEPENDENT SCHOOL DISTRICT NO. 12

Notes to Required Supplementary Information (continued)
June 30, 2020

OTHER POST-EMPLOYMENT BENEFITS PLAN

2020 CHANGES IN ACTUARIAL ASSUMPTIONS

- The expected long-term investment return was changed from 5.60 percent to 5.20 percent.
- The discount rate was changed from 4.20 percent to 3.50 percent.

2019 CHANGES IN ACTUARIAL ASSUMPTIONS

- The expected long-term investment return was changed from 5.80 percent to 5.60 percent.
- The healthcare trend rates, including the trend of lump sums payable to the Health Reimbursement Account, and the mortality tables were updated.
- The discount rate was changed from 4.40 percent to 4.20 percent.

2018 CHANGES IN ACTUARIAL ASSUMPTIONS

- The expected long-term investment return was changed from 6.00 percent to 5.80 percent.
- The discount rate was changed from 4.10 percent to 4.40 percent.

2017 CHANGES IN ACTUARIAL ASSUMPTIONS

- The healthcare trend rates were changed to better anticipate short-term and long-term medical increases.
- The mortality table was updated from RP-2000 projected to 2014 with Scale BB, to the RP-2014 White Collar Mortality Tables with MP-2015 Generational Improvement Scale.
- The withdrawal table for all employees and the retirement table for only employees eligible to retire with Rule of 90 also were updated.
- The discount rate was changed from 3.00 percent to 4.10 percent.

SUPPLEMENTAL INFORMATION

INDEPENDENT SCHOOL DISTRICT NO. 12

Nonmajor Governmental Funds
Combining Balance Sheet
as of June 30, 2020

	Special Revenue Funds		
	Food Service	Community Service	Total
Assets			
Cash and temporary investments	\$ —	\$ 1,848,421	\$ 1,848,421
Receivables			
Current taxes	—	436,778	436,778
Delinquent taxes	—	6,187	6,187
Accounts and interest	18,064	5,550	23,614
Due from other governmental units	846,742	77,917	924,659
Inventory	53,171	—	53,171
Total assets	<u>\$ 917,977</u>	<u>\$ 2,374,853</u>	<u>\$ 3,292,830</u>
Liabilities			
Salaries and compensated absences payable	\$ 32,009	\$ 124,579	\$ 156,588
Accounts and contracts payable	52,597	71,051	123,648
Unearned revenue	197,716	—	197,716
Due to other funds	448,159	—	448,159
Total liabilities	<u>730,481</u>	<u>195,630</u>	<u>926,111</u>
Deferred inflows of resources			
Unavailable revenue – delinquent taxes	—	5,297	5,297
Property taxes levied for subsequent year	—	645,126	645,126
Total deferred inflows of resources	<u>—</u>	<u>650,423</u>	<u>650,423</u>
Fund balances			
Nonspendable	53,171	—	53,171
Restricted	134,325	1,528,800	1,663,125
Total fund balances	<u>187,496</u>	<u>1,528,800</u>	<u>1,716,296</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 917,977</u>	<u>\$ 2,374,853</u>	<u>\$ 3,292,830</u>

INDEPENDENT SCHOOL DISTRICT NO. 12

Nonmajor Governmental Funds
Combining Statement of Revenue, Expenditures, and Changes in Fund Balances
Year Ended June 30, 2020

	Special Revenue Funds		
	Food Service	Community Service	Total
Revenue			
Local sources			
Property taxes	\$ —	\$ 630,055	\$ 630,055
Investment earnings (charges)	(4,539)	43,991	39,452
Other	1,472,473	3,337,414	4,809,887
State sources	191,200	415,834	607,034
Federal sources	1,830,757	—	1,830,757
Total revenue	3,489,891	4,427,294	7,917,185
Expenditures			
Current			
Food service	3,488,733	—	3,488,733
Community service	—	4,718,514	4,718,514
Capital outlay	34,751	86,651	121,402
Total expenditures	3,523,484	4,805,165	8,328,649
Excess (deficiency) of revenue over expenditures	(33,593)	(377,871)	(411,464)
Other financing sources			
Transfers in	150,000	—	150,000
Net change in fund balances	116,407	(377,871)	(261,464)
Fund balances			
Beginning of year	71,089	1,906,671	1,977,760
End of year	\$ 187,496	\$ 1,528,800	\$ 1,716,296

INDEPENDENT SCHOOL DISTRICT NO. 12

General Fund
Comparative Balance Sheet
as of June 30, 2020 and 2019

	2020	2019
Assets		
Cash and temporary investments	\$ 24,715,750	\$ 16,750,334
Cash and investments held by trustee	177	216
Receivables		
Current taxes	10,374,967	8,294,140
Delinquent taxes	137,677	88,532
Accounts and interest	44,246	260,221
Due from other governmental units	9,444,320	8,658,451
Due from other funds	945,186	1,038,162
Prepaid items	—	56,825
Total assets	<u>\$ 45,662,323</u>	<u>\$ 35,146,881</u>
Liabilities		
Salaries and compensated absences payable	\$ 4,226,305	\$ 4,002,182
Accounts and contracts payable	2,902,569	1,844,479
Due to other governmental units	264,415	204,999
Unearned revenue	476,668	526,392
Total liabilities	<u>7,869,957</u>	<u>6,578,052</u>
Deferred inflows of resources		
Unavailable revenue – delinquent taxes	116,429	60,226
Property taxes levied for subsequent year	14,835,972	14,228,958
Total deferred inflows of resources	<u>14,952,401</u>	<u>14,289,184</u>
Fund balances		
Nonspendable for prepaid items	—	56,825
Restricted for student activities	165,409	—
Restricted for operating capital	1,362,074	614,218
Restricted for safe schools levy	285,461	—
Restricted for long-term facilities maintenance	2,808,841	2,221,972
Restricted for Medical Assistance	245,826	44,103
Assigned for learner activities	38,732	38,732
Assigned for alternative compensation	697,218	690,231
Assigned for district projects	1,995,500	1,416,201
Assigned for budget carryover	569,130	510,440
Assigned for future budget revision	608,271	608,271
Assigned for contract commitments	172,670	—
Assigned for technology	1,000,000	—
Assigned for COVID-19	750,000	—
Assigned for special education	500,000	—
Unassigned	11,640,833	8,078,652
Total fund balances	<u>22,839,965</u>	<u>14,279,645</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 45,662,323</u>	<u>\$ 35,146,881</u>

INDEPENDENT SCHOOL DISTRICT NO. 12

General Fund
Schedule of Revenue, Expenditures, and Changes in Fund Balances
Budget and Actual
Year Ended June 30, 2020
(With Comparative Actual Amounts for the Year Ended June 30, 2019)

	2020			2019
	Budget	Actual	Over (Under) Budget	Actual
Revenue				
Local sources				
Property taxes	\$ 14,756,176	\$ 14,835,105	\$ 78,929	\$ 10,368,101
Investment earnings	100,000	322,265	222,265	220,174
Other	2,949,396	2,383,579	(565,817)	3,038,694
State sources	66,623,757	70,231,615	3,607,858	66,851,481
Federal sources	1,591,960	1,770,773	178,813	1,848,964
Total revenue	86,021,289	89,543,337	3,522,048	82,327,414
Expenditures				
Current				
Administration				
Salaries	2,210,227	2,242,465	32,238	2,195,584
Employee benefits	890,434	859,996	(30,438)	834,022
Purchased services	86,470	94,477	8,007	40,548
Supplies and materials	93,909	53,463	(40,446)	78,475
Capital expenditures	1,820	—	(1,820)	—
Other expenditures	58,770	57,744	(1,026)	55,713
Total administration	3,341,630	3,308,145	(33,485)	3,204,342
District support services				
Salaries	1,492,128	1,482,808	(9,320)	1,454,682
Employee benefits	622,602	611,340	(11,262)	643,467
Purchased services	598,638	493,548	(105,090)	558,499
Supplies and materials	956,652	878,366	(78,286)	601,917
Capital expenditures	99,088	24,400	(74,688)	212,746
Other expenditures	13,276	7,241	(6,035)	10,574
Total district support services	3,782,384	3,497,703	(284,681)	3,481,885
Elementary and secondary regular instruction				
Salaries	23,488,603	22,568,579	(920,024)	21,683,592
Employee benefits	9,944,041	9,490,985	(453,056)	8,882,932
Purchased services	1,688,157	1,375,334	(312,823)	1,545,752
Supplies and materials	920,131	913,443	(6,688)	990,911
Capital expenditures	138,980	134,200	(4,780)	148,379
Other expenditures	34,335	170,403	136,068	175,470
Total elementary and secondary regular instruction	36,214,247	34,652,944	(1,561,303)	33,427,036

INDEPENDENT SCHOOL DISTRICT NO. 12

General Fund
Schedule of Revenue, Expenditures, and Changes in Fund Balances
Budget and Actual (continued)
Year Ended June 30, 2020
(With Comparative Actual Amounts for the Year Ended June 30, 2019)

	2020		2019
	Budget	Actual	Over (Under) Budget
			Actual
Expenditures (continued)			
Current (continued)			
Vocational education instruction			
Salaries	404,525	471,551	67,026
Employee benefits	170,011	188,081	18,070
Purchased services	174,539	251,146	76,607
Supplies and materials	82,088	64,606	(17,482)
Other expenditures	—	2,810	2,810
Total vocational education instruction	831,163	978,194	147,031
Special education instruction			
Salaries	12,606,651	12,574,043	(32,608)
Employee benefits	4,786,764	4,631,503	(155,261)
Purchased services	1,680,491	2,442,338	761,847
Supplies and materials	117,625	155,819	38,194
Capital expenditures	8,000	46	(7,954)
Other expenditures	—	71,682	71,682
Total special education instruction	19,199,531	19,875,431	675,900
Instructional support services			
Salaries	1,660,102	1,664,145	4,043
Employee benefits	378,613	371,972	(6,641)
Purchased services	89,978	58,615	(31,363)
Supplies and materials	134,654	171,600	36,946
Capital expenditures	18,595	—	(18,595)
Other expenditures	20,800	7,919	(12,881)
Total instructional support services	2,302,742	2,274,251	(28,491)
Pupil support services			
Salaries	933,011	907,643	(25,368)
Employee benefits	302,677	291,147	(11,530)
Purchased services	6,012,228	5,422,131	(590,097)
Supplies and materials	366,340	154,664	(211,676)
Capital expenditures	—	12,964	12,964
Other expenditures	150	5,673	5,523
Total pupil support services	7,614,406	6,794,222	(820,184)

INDEPENDENT SCHOOL DISTRICT NO. 12

General Fund
Schedule of Revenue, Expenditures, and Changes in Fund Balances
Budget and Actual (continued)
Year Ended June 30, 2020
(With Comparative Actual Amounts for the Year Ended June 30, 2019)

	2020		2019
	Budget	Actual	Over (Under) Budget
			Actual
Expenditures (continued)			
Current (continued)			
Sites and buildings			
Salaries	2,601,335	2,546,712	(54,623)
Employee benefits	1,278,493	1,171,596	(106,897)
Purchased services	2,825,260	2,696,214	(129,046)
Supplies and materials	358,346	251,210	(107,136)
Capital expenditures	3,679,351	2,053,002	(1,626,349)
Other expenditures	86,557	97,629	11,072
Total sites and buildings	10,829,342	8,816,363	(2,012,979)
Fiscal and other fixed cost programs			
Purchased services	285,000	273,901	(11,099)
Debt service			
Principal	395,831	384,526	(11,305)
Interest and fiscal charges	145,139	132,532	(12,607)
Total debt service	540,970	517,058	(23,912)
Total expenditures	84,941,415	80,988,212	(3,953,203)
Excess (deficiency) of revenue over expenditures	1,079,874	8,555,125	7,475,251
Other financing sources (uses)			
Sale of capital assets	—	—	—
Transfers (out)	—	(150,000)	(150,000)
Total other financing sources (uses)	—	(150,000)	(150,000)
Net change in fund balances	\$ 1,079,874	8,405,125	\$ 7,325,251
Fund balances			
Beginning of year, as previously reported		14,279,645	10,473,048
Change in accounting principle		155,195	—
Beginning of year, as restated		14,434,840	10,473,048
End of year		\$ 22,839,965	\$ 14,279,645

INDEPENDENT SCHOOL DISTRICT NO. 12

Food Service Special Revenue Fund
Comparative Balance Sheet
as of June 30, 2020 and 2019

	<u>2020</u>	<u>2019</u>
Assets		
Cash and temporary investments	\$ —	\$ 131,178
Receivables		
Accounts and interest	18,064	29,331
Due from other governmental units	846,742	—
Inventory	<u>53,171</u>	<u>66,533</u>
Total assets	<u>\$ 917,977</u>	<u>\$ 227,042</u>
Liabilities		
Salaries and compensated absences payable	\$ 32,009	\$ 4,411
Accounts and contracts payable	52,597	26,631
Unearned revenue	197,716	124,911
Due to other funds	<u>448,159</u>	<u>—</u>
Total liabilities	730,481	155,953
Fund balances		
Nonspendable for inventory	53,171	66,533
Restricted for food service	<u>134,325</u>	<u>4,556</u>
Total fund balances	<u>187,496</u>	<u>71,089</u>
Total liabilities and fund balances	<u>\$ 917,977</u>	<u>\$ 227,042</u>

INDEPENDENT SCHOOL DISTRICT NO. 12

Food Service Special Revenue Fund
Schedule of Revenue, Expenditures, and Changes in Fund Balances
Budget and Actual
Year Ended June 30, 2020
(With Comparative Actual Amounts for the Year Ended June 30, 2019)

	2020			2019
	Budget	Actual	Over (Under) Budget	Actual
Revenue				
Local sources				
Investment earnings (charges)	\$ 500	\$ (4,539)	\$ (5,039)	\$ 3,591
Other – primarily meal sales	2,106,900	1,472,473	(634,427)	2,115,819
State sources	141,100	191,200	50,100	140,617
Federal sources	856,500	1,830,757	974,257	970,532
Total revenue	<u>3,105,000</u>	<u>3,489,891</u>	<u>384,891</u>	<u>3,230,559</u>
Expenditures				
Current				
Salaries	1,194,498	1,246,421	51,923	1,189,729
Employee benefits	498,624	511,538	12,914	464,964
Purchased services	146,000	310,379	164,379	145,007
Supplies and materials	1,355,300	1,410,625	55,325	1,399,087
Other expenditures	15,000	9,770	(5,230)	13,110
Capital outlay	45,000	34,751	(10,249)	50,814
Total expenditures	<u>3,254,422</u>	<u>3,523,484</u>	<u>269,062</u>	<u>3,262,711</u>
Excess (deficiency) of revenue over expenditures	(149,422)	(33,593)	115,829	(32,152)
Other financing sources				
Transfers in	<u>–</u>	<u>150,000</u>	<u>150,000</u>	<u>–</u>
Net change in fund balances	<u>\$ (149,422)</u>	<u>116,407</u>	<u>\$ 265,829</u>	<u>(32,152)</u>
Fund balances				
Beginning of year		<u>71,089</u>		<u>103,241</u>
End of year		<u>\$ 187,496</u>		<u>\$ 71,089</u>

INDEPENDENT SCHOOL DISTRICT NO. 12

Community Service Special Revenue Fund
Comparative Balance Sheet
as of June 30, 2020 and 2019

	<u>2020</u>	<u>2019</u>
Assets		
Cash and temporary investments	\$ 1,848,421	\$ 2,348,331
Receivables		
Current taxes	436,778	366,630
Delinquent taxes	6,187	4,767
Accounts and interest	5,550	2,240
Due from other governmental units	<u>77,917</u>	<u>111,951</u>
Total assets	<u><u>\$ 2,374,853</u></u>	<u><u>\$ 2,833,919</u></u>
Liabilities		
Salaries and compensated absences payable	\$ 124,579	\$ 154,910
Accounts and contracts payable	71,051	133,800
Unearned revenue	<u>—</u>	<u>2,271</u>
Total liabilities	<u>195,630</u>	<u>290,981</u>
Deferred inflows of resources		
Unavailable revenue – delinquent taxes	5,297	3,171
Property taxes levied for subsequent year	<u>645,126</u>	<u>633,096</u>
Total deferred inflows of resources	<u>650,423</u>	<u>636,267</u>
Fund balances		
Restricted for community education programs	972,662	1,351,866
Restricted for early childhood family education programs	322,159	278,202
Restricted for school readiness	200,106	261,236
Restricted for community service	<u>33,873</u>	<u>15,367</u>
Total fund balances	<u><u>1,528,800</u></u>	<u><u>1,906,671</u></u>
Total liabilities, deferred inflows of resources, and fund balances	<u><u>\$ 2,374,853</u></u>	<u><u>\$ 2,833,919</u></u>

INDEPENDENT SCHOOL DISTRICT NO. 12

Community Service Special Revenue Fund
Schedule of Revenue, Expenditures, and Changes in Fund Balances
Budget and Actual
Year Ended June 30, 2020
(With Comparative Actual Amounts for the Year Ended June 30, 2019)

	2020			2019
	Budget	Actual	Over (Under) Budget	Actual
Revenue				
Local sources				
Property taxes	\$ 633,044	\$ 630,055	\$ (2,989)	\$ 592,173
Investment earnings	15,000	43,991	28,991	56,635
Other – primarily tuition and fees	3,939,142	3,337,414	(601,728)	4,050,256
State sources	<u>452,692</u>	<u>415,834</u>	<u>(36,858)</u>	<u>455,568</u>
Total revenue	<u>5,039,878</u>	<u>4,427,294</u>	<u>(612,584)</u>	<u>5,154,632</u>
Expenditures				
Current				
Salaries	2,973,451	2,855,899	(117,552)	2,761,217
Employee benefits	889,063	826,759	(62,304)	802,713
Purchased services	887,365	859,385	(27,980)	898,167
Supplies and materials	176,117	174,565	(1,552)	209,179
Other expenditures	2,626	1,906	(720)	1,824
Capital outlay	<u>114,917</u>	<u>86,651</u>	<u>(28,266)</u>	<u>56,126</u>
Total expenditures	<u>5,043,539</u>	<u>4,805,165</u>	<u>(238,374)</u>	<u>4,729,226</u>
Net change in fund balances	<u>\$ (3,661)</u>	<u>(377,871)</u>	<u>\$ (374,210)</u>	<u>425,406</u>
Fund balances				
Beginning of year		<u>1,906,671</u>		<u>1,481,265</u>
End of year		<u>\$ 1,528,800</u>		<u>\$ 1,906,671</u>

INDEPENDENT SCHOOL DISTRICT NO. 12

Capital Projects – Building Construction Fund
Comparative Balance Sheet
as of June 30, 2020 and 2019

	<u>2020</u>	<u>2019</u>
Assets		
Cash and temporary investments	\$ 6,071,973	\$ 20,026,480
Receivables		
Accounts and interest	147,491	–
Prepaid items	<u>154,500</u>	<u>154,500</u>
Total assets	<u><u>\$ 6,373,964</u></u>	<u><u>\$ 20,180,980</u></u>
Liabilities		
Accounts and contracts payable	\$ 1,515,438	\$ 1,093,723
Fund balances		
Nonspendable for prepaid items	154,500	154,500
Restricted for building construction	<u>4,704,026</u>	<u>18,932,757</u>
Total fund balances	<u><u>4,858,526</u></u>	<u><u>19,087,257</u></u>
Total liabilities and fund balances	<u><u>\$ 6,373,964</u></u>	<u><u>\$ 20,180,980</u></u>

INDEPENDENT SCHOOL DISTRICT NO. 12

Capital Projects – Building Construction Fund
 Schedule of Revenue, Expenditures, and Changes in Fund Balances
 Budget and Actual
 Year Ended June 30, 2020
 (With Comparative Actual Amounts for the Year Ended June 30, 2019)

	2020			2019
	Budget	Actual	Over (Under) Budget	Actual
Revenue				
Local sources				
Investment earnings	\$ 250,000	\$ 545,097	\$ 295,097	\$ 35,608
Other	—	165,000	165,000	—
Total revenue	250,000	710,097	460,097	35,608
Expenditures				
Capital outlay				
Purchased services	1,750,000	1,123,876	(626,124)	1,788,141
Supplies and materials	650,000	543,280	(106,720)	541,282
Capital expenditures	12,535,000	13,271,672	736,672	833,842
Total expenditures	14,935,000	14,938,828	3,828	3,163,265
Excess (deficiency) of revenue over expenditures	(14,685,000)	(14,228,731)	456,269	(3,127,657)
Other financing sources				
Debt issued	—	—	—	20,955,000
Premium on debt issued	—	—	—	1,259,914
Total other financing sources	—	—	—	22,214,914
Net change in fund balances	\$ (14,685,000)	(14,228,731)	\$ 456,269	19,087,257
Fund balances				
Beginning of year		19,087,257		—
End of year		\$ 4,858,526		\$ 19,087,257

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INDEPENDENT SCHOOL DISTRICT NO. 12

Debt Service Fund
Balance Sheet by Account
as of June 30, 2020
(With Comparative Totals as of June 30, 2019)

	Regular Debt Service Account	OPEB Debt Service Account	Totals	
			2020	2019
Assets				
Cash and temporary investments	\$ 4,643,251	\$ 361,487	\$ 5,004,738	\$ 5,304,081
Receivables				
Current taxes	6,120,696	406,284	6,526,980	5,079,927
Delinquent taxes	78,742	7,143	85,885	63,949
Due from other governmental units	780	8	788	857
Total assets	<u>\$ 10,843,469</u>	<u>\$ 774,922</u>	<u>\$ 11,618,391</u>	<u>\$ 10,448,814</u>
Deferred inflows of resources				
Unavailable revenue – delinquent taxes	\$ 66,930	\$ 6,252	\$ 73,182	\$ 43,775
Property taxes levied for subsequent year	<u>9,079,674</u>	<u>596,604</u>	<u>9,676,278</u>	<u>8,898,626</u>
Total deferred inflows of resources	<u>9,146,604</u>	<u>602,856</u>	<u>9,749,460</u>	<u>8,942,401</u>
Fund balances				
Restricted for debt service	<u>1,696,865</u>	<u>172,066</u>	<u>1,868,931</u>	<u>1,506,413</u>
Total deferred inflows of resources and fund balances	<u>\$ 10,843,469</u>	<u>\$ 774,922</u>	<u>\$ 11,618,391</u>	<u>\$ 10,448,814</u>

INDEPENDENT SCHOOL DISTRICT NO. 12

Debt Service Fund
Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account
Budget and Actual
Year Ended June 30, 2020
(With Comparative Actual Amounts for the Year Ended June 30, 2019)

	2020			
		Regular	OPEB	
	Budget	Debt Service	Debt Service	Total
		Account	Account	
Revenue				
Local sources				
Property taxes	\$ 8,898,156	\$ 8,195,217	\$ 661,555	\$ 8,856,772
Investment earnings	35,000	100,744	9,623	110,367
State sources	—	7,805	82	7,887
Total revenue	8,933,156	8,303,766	671,260	8,975,026
Expenditures				
Debt service				
Principal	6,985,000	6,610,000	375,000	6,985,000
Interest	1,625,709	1,320,004	293,304	1,613,308
Fiscal charges and other	10,000	13,200	1,000	14,200
Total expenditures	8,620,709	7,943,204	669,304	8,612,508
Excess (deficiency) of revenue over expenditures	312,447	360,562	1,956	362,518
Other financing sources (uses)				
Premium on debt issued	—	—	—	—
Payments to refunded bond escrow agent	—	—	—	—
Total other financing sources (uses)	—	—	—	—
Net change in fund balances	<u>\$ 312,447</u>	360,562	1,956	362,518
Fund balances				
Beginning of year		1,336,303	170,110	1,506,413
End of year		<u>\$ 1,696,865</u>	<u>\$ 172,066</u>	<u>\$ 1,868,931</u>

	2019
Over (Under) Budget	Actual
\$ (41,384)	\$ 7,048,853
75,367	247,045
7,887	8,571
41,870	7,304,469
—	5,655,000
(12,401)	1,451,532
4,200	311,309
(8,201)	7,417,841
50,071	(113,372)
—	304,558
—	(10,590,000)
—	(10,285,442)
\$ 50,071	(10,398,814)
	11,905,227
	\$ 1,506,413

INDEPENDENT SCHOOL DISTRICT NO. 12

Internal Service Funds
Combining Statement of Net Position
as of June 30, 2020
(With Comparative Totals as of June 30, 2019)

	Health Benefits Self-Insurance	Dental Self-Insurance	Totals	
			2020	2019
Assets				
Current assets				
Cash and temporary investments	\$ 5,897,625	\$ 391,381	\$ 6,289,006	\$ 5,367,284
Receivables				
Accounts and interest	66,238	—	66,238	—
Total current assets	5,963,863	391,381	6,355,244	5,367,284
Liabilities				
Current liabilities				
Claims payable	728,000	13,711	741,711	608,286
Unearned revenue	1,334,271	35,822	1,370,093	1,337,550
Total current liabilities	2,062,271	49,533	2,111,804	1,945,836
Net position				
Unrestricted	\$ 3,901,592	\$ 341,848	\$ 4,243,440	\$ 3,421,448

INDEPENDENT SCHOOL DISTRICT NO. 12

Internal Service Funds
Combining Statement of Revenues, Expenses, and Changes in Net Position
Year Ended June 30, 2020
(With Comparative Totals for the Year Ended June 30, 2019)

	Health Benefits Self-Insurance	Dental Self-Insurance	Totals	
			2020	2019
Operating revenue				
Charges for services	\$ 10,070,413	\$ 463,642	\$ 10,534,055	\$ 10,379,078
Operating expenses				
Health claims and fees	9,410,938	—	9,410,938	9,562,585
Dental claims and fees	—	406,288	406,288	450,126
Total operating expenses	<u>9,410,938</u>	<u>406,288</u>	<u>9,817,226</u>	<u>10,012,711</u>
Operating income	659,475	57,354	716,829	366,367
Nonoperating revenue				
Investment earnings	<u>98,482</u>	<u>6,681</u>	<u>105,163</u>	<u>124,637</u>
Change in net position	757,957	64,035	821,992	491,004
Net position				
Beginning of year	<u>3,143,635</u>	<u>277,813</u>	<u>3,421,448</u>	<u>2,930,444</u>
End of year	<u>\$ 3,901,592</u>	<u>\$ 341,848</u>	<u>\$ 4,243,440</u>	<u>\$ 3,421,448</u>

INDEPENDENT SCHOOL DISTRICT NO. 12

Internal Service Funds
Combining Statement of Cash Flows
Year Ended June 30, 2020
(With Comparative Totals for the Year Ended June 30, 2019)

	Health Benefits Self-Insurance	Dental Self-Insurance	Totals	
			2020	2019
Cash flows from operating activities				
Received from assessments made to other funds	\$ 10,038,294	\$ 462,066	\$ 10,500,360	\$ 10,450,840
Health claims and fees payments	(9,281,938)	—	(9,281,938)	(9,461,791)
Dental claims and fees payments	—	(401,863)	(401,863)	(465,856)
Net cash flows from operating activities	756,356	60,203	816,559	523,193
Cash flows from investing activities				
Interest received on investments	98,482	6,681	105,163	124,637
Net change in cash and cash equivalents	854,838	66,884	921,722	647,830
Cash and temporary investments				
Beginning of year	5,042,787	324,497	5,367,284	4,719,454
End of year	<u>\$ 5,897,625</u>	<u>\$ 391,381</u>	<u>\$ 6,289,006</u>	<u>\$ 5,367,284</u>
Reconciliation of operating income to net cash flows from operating activities				
Operating income	\$ 659,475	\$ 57,354	\$ 716,829	\$ 366,367
Adjustment to reconcile operating income to net cash flows from operating activities				
Changes in assets and liabilities				
Accounts and interest receivable	(66,238)	—	(66,238)	9,984
Claims payable	129,000	4,425	133,425	85,064
Unearned revenue	34,119	(1,576)	32,543	61,778
Net cash flows from operating activities	<u>\$ 756,356</u>	<u>\$ 60,203</u>	<u>\$ 816,559</u>	<u>\$ 523,193</u>

OTHER DISTRICT INFORMATION

(UNAUDITED)

INDEPENDENT SCHOOL DISTRICT NO. 12

Changes in and Components of Net Position
Last Ten Fiscal Years
(Accrual Basis of Accounting)

	Fiscal Year			
	2011	2012	2013	2014
Changes in net position – governmental activities				
Expenses				
Administration	\$ 2,828,644	\$ 2,770,544	\$ 2,816,601	\$ 2,939,148
District support services	2,767,500	2,771,697	3,480,012	3,298,489
Elementary and secondary regular instruction	28,556,206	28,026,557	29,649,276	28,911,845
Vocational education instruction	1,422,465	985,007	768,887	722,923
Special education instruction	13,780,120	13,888,549	14,339,050	14,522,294
Instructional support services	1,673,953	1,810,877	2,153,690	2,087,731
Pupil support services	5,622,716	5,648,559	5,470,873	6,228,303
Sites and buildings	6,149,401	5,710,795	5,823,891	6,562,439
Fiscal and other fixed cost programs	155,201	154,647	200,843	213,203
Food service	3,117,493	3,028,293	3,080,386	3,022,469
Community service	2,910,434	2,830,374	2,991,533	3,275,780
Depreciation not included in other functions	3,091,051	3,163,499	3,217,581	3,196,968
Interest and fiscal charges	4,098,360	3,393,518	2,279,444	1,872,940
Total expenses	<u>76,173,544</u>	<u>74,182,916</u>	<u>76,272,067</u>	<u>76,854,532</u>
Revenues				
Program revenues				
Charges for services	5,143,022	5,483,140	5,967,205	5,929,044
Operating grants and contributions	10,502,533	11,746,482	12,165,968	13,013,393
General revenues				
Property taxes	20,860,527	18,465,409	17,534,294	13,089,226
General grants and aids	40,767,198	44,028,835	43,885,962	49,253,332
Investment earnings and other	2,382,037	1,965,060	1,195,296	843,133
Total revenues	<u>79,655,317</u>	<u>81,688,926</u>	<u>81,491,167</u>	<u>82,128,128</u>
Change in net position	<u>\$ 3,481,773</u>	<u>\$ 7,506,010</u>	<u>\$ 5,219,100</u>	<u>\$ 5,273,596</u>
Components of net position – governmental activities				
Net investment in capital assets	\$ 12,900,706	\$ 16,854,947	\$ 21,641,646	\$ 25,342,179
Restricted	1,868,705	3,471,441	3,308,901	3,459,014
Unrestricted	<u>(7,238,420)</u>	<u>(5,289,387)</u>	<u>(4,694,446)</u>	<u>(3,271,496)</u>
Total net position	<u>\$ 7,530,991</u>	<u>\$ 15,037,001</u>	<u>\$ 20,256,101</u>	<u>\$ 25,529,697</u>

Note 1: The change in “tax shift,” as approved in legislation, impacted the amount of tax revenue recognized in fiscal years 2011 and 2014. Changes in the amount of revenue recognized, due to the tax shift, are offset by an adjustment to state aid payments by an equal amount.

Note 2: The District implemented GASB Statement No. 68 in fiscal 2015. The District reported a change in accounting principle as a result of implementing this standard, that decreased unrestricted net position by \$45,370,483.

Note 3: In fiscal 2017, the District reported a prior period adjustment and a change in accounting principle as required with the new standards, that decreased net position by a combined total of \$4,765,356.

Note 4: The District implemented GASB Statement No. 84 in fiscal 2020. The District reported a change in accounting principle as a result of implementing this standard, that increased unrestricted net position by \$155,195.

2015	2016	2017	2018	2019	2020
\$ 3,053,108	\$ 3,215,420	\$ 4,339,111	\$ 3,896,144	\$ 2,320,139	\$ 3,475,205
3,544,069	3,516,007	4,067,576	3,545,262	3,307,931	3,521,744
31,705,124	33,215,546	50,028,053	43,262,744	21,428,949	36,828,963
692,861	795,229	967,130	1,060,852	688,735	1,022,428
15,792,250	17,552,161	23,909,549	22,406,193	14,612,480	20,782,804
2,425,659	2,380,984	2,944,421	2,772,236	1,761,107	2,368,975
6,501,927	6,508,758	7,124,878	7,391,101	7,142,282	6,827,030
7,035,863	5,687,353	7,450,111	7,083,908	7,619,549	7,874,536
228,124	380,958	230,873	242,979	261,422	273,901
3,076,840	3,180,165	3,346,776	3,299,840	3,195,028	3,394,870
3,102,767	3,521,728	4,464,764	4,627,273	4,284,247	4,792,378
3,213,380	3,648,481	3,252,183	4,013,919	4,295,107	4,215,358
3,399,739	3,250,044	3,647,286	3,034,689	3,472,948	3,088,339
83,771,711	86,852,834	115,772,711	106,637,140	74,389,924	98,466,531
5,808,928	6,379,371	6,210,480	6,745,449	7,185,689	5,681,840
15,103,012	15,433,397	16,397,531	16,840,789	17,240,617	20,401,762
16,925,342	16,626,909	17,107,604	15,985,460	17,994,243	24,409,668
47,753,060	49,450,433	52,565,301	51,971,877	50,334,809	54,064,056
1,198,366	1,449,369	2,395,945	2,217,483	2,695,231	2,798,970
86,788,708	89,339,479	94,676,861	93,761,058	95,450,589	107,356,296
<u>\$ 3,016,997</u>	<u>\$ 2,486,645</u>	<u>\$ (21,095,850)</u>	<u>\$ (12,876,082)</u>	<u>\$ 21,060,665</u>	<u>\$ 8,889,765</u>
\$ 27,366,979	\$ 31,815,679	\$ 29,790,809	\$ 32,315,862	\$ 31,559,639	\$ 34,579,960
3,472,472	3,145,795	3,416,948	2,314,291	5,731,631	7,879,104
(47,663,240)	(49,298,618)	(73,406,107)	(87,704,585)	(69,305,037)	(65,427,871)
<u>\$ (16,823,789)</u>	<u>\$ (14,337,144)</u>	<u>\$ (40,198,350)</u>	<u>\$ (53,074,432)</u>	<u>\$ (32,013,767)</u>	<u>\$ (22,968,807)</u>

INDEPENDENT SCHOOL DISTRICT NO. 12

Operating Funds Expenditures by Function (1) (4)
Last Ten Fiscal Years

Year Ended June 30,	Administration	District Support Services	Instruction (2)	Community Education and Services
2011	\$ 2,824,401 4.12%	\$ 2,718,990 3.97%	\$ 42,950,478 62.64%	\$ 2,910,434 4.24%
2012	2,797,951 4.09%	3,407,799 4.98%	42,186,236 61.61%	2,829,656 4.13%
2013	2,932,164 4.07%	3,457,684 4.80%	44,341,339 61.61%	2,984,598 4.15%
2014	2,831,232 3.84%	3,412,791 4.63%	44,837,578 60.83%	3,275,780 4.44%
2015	3,083,550 3.84%	3,530,458 4.40%	48,907,948 60.98%	3,139,213 3.91%
2016	3,122,090 3.75%	3,419,808 4.11%	51,745,950 62.21%	3,505,727 4.21%
2017	3,185,216 3.84%	3,485,707 4.20%	51,441,990 61.94%	3,937,369 4.74%
2018	3,154,461 3.60%	3,354,201 3.83%	53,296,575 60.88%	4,339,696 4.96%
2019	3,204,342 3.70%	3,481,885 4.02%	53,957,549 62.36%	4,729,226 5.47%
2020	3,308,145 3.70%	3,497,703 3.92%	55,506,569 62.15%	4,805,165 5.38%

(1) Operating funds include the General Fund, Food Service Special Revenue Fund, and Community Service Special Revenue Fund.

(2) Includes elementary and secondary regular, vocational education, and special education instruction.

(3) Includes food service.

(4) Capital expenditures are included by function.

Instructional Support Services		Pupil Support Services (3)		Sites and Buildings		Debt Service, Fiscal, and Other Fixed Cost Programs		Total	
\$	1,665,550 2.43%	\$	8,711,376 12.71%	\$	6,480,418 9.45%	\$	303,444 0.44%	\$	68,565,091 100.00%
	1,810,615 2.64%		8,642,206 12.62%		6,031,439 8.81%		769,079 1.12%		68,474,981 100.00%
	2,147,778 2.98%		8,525,332 11.85%		6,528,086 9.07%		1,055,358 1.47%		71,972,339 100.00%
	2,060,042 2.79%		9,217,576 12.50%		7,074,976 9.60%		1,006,978 1.37%		73,716,953 100.00%
	2,454,988 3.06%		9,574,192 11.94%		8,374,178 10.44%		1,144,093 1.43%		80,208,620 100.00%
	2,472,550 2.97%		9,647,051 11.60%		8,212,068 9.87%		1,061,342 1.28%		83,186,586 100.00%
	2,266,139 2.73%		9,810,225 11.81%		7,623,124 9.18%		1,291,385 1.56%		83,041,155 100.00%
	2,369,486 2.71%		10,363,428 11.84%		9,403,919 10.74%		1,259,012 1.44%		87,540,778 100.00%
	2,278,271 2.63%		10,758,476 12.44%		7,333,568 8.48%		781,010 0.90%		86,524,327 100.00%
	2,274,251 2.55%		10,317,706 11.54%		8,816,363 9.87%		790,959 0.89%		89,316,861 100.00%

INDEPENDENT SCHOOL DISTRICT NO. 12

Operating Funds Revenue by Source (1)
Last Ten Fiscal Years

Year Ended June 30,	Local Property Tax Levies	Other Local and County Revenues (3)	Revenue From State Sources (2)	Revenue From Federal Sources	Total
2011	\$ 12,081,218 17.45%	\$ 6,282,712 9.07%	\$ 47,083,948 68.01%	\$ 3,785,438 5.47%	\$ 69,233,316 100.00%
2012	9,003,373 12.78%	6,652,572 9.44%	51,025,608 72.43%	3,770,157 5.35%	70,451,710 100.00%
2013	9,718,977 13.33%	7,161,588 9.82%	52,655,888 72.20%	3,394,083 4.65%	72,930,536 100.00%
2014	5,460,386 7.34%	6,770,754 9.10%	59,030,112 79.37%	3,117,008 4.19%	74,378,260 100.00%
2015	10,383,775 12.94%	7,099,972 8.85%	59,953,457 74.71%	2,811,204 3.50%	80,248,408 100.00%
2016	9,524,448 11.62%	7,555,965 9.22%	62,099,432 75.76%	2,783,238 3.40%	81,963,083 100.00%
2017	10,209,771 12.01%	8,123,299 9.55%	64,012,192 75.29%	2,677,799 3.15%	85,023,061 100.00%
2018	10,135,339 11.56%	8,713,687 9.94%	65,879,861 75.13%	2,960,008 3.37%	87,688,895 100.00%
2019	10,960,274 12.08%	9,485,169 10.46%	67,447,666 74.35%	2,819,496 3.11%	90,712,605 100.00%
2020	15,465,160 15.87%	7,555,183 7.75%	70,838,649 72.68%	3,601,530 3.70%	97,460,522 100.00%

- (1) Operating funds include the General Fund, Food Service Special Revenue Fund, and Community Service Special Revenue Fund.
- (2) The revenue formula allocation between levy revenue and state aids is established annually by state statutes. The change in the allocation percentage would not impact total revenues. The change in "tax shift," as approved in legislation, impacted the amount of tax revenue recognized in fiscal years 2011 and 2014. Changes in the amount of revenue recognized, due to the tax shift, are offset by an adjustment to state aid payments by an equal amount.
- (3) Includes interest earnings.

INDEPENDENT SCHOOL DISTRICT NO. 12

Assessed and Estimated Actual Value of Taxable Property
Last Ten Fiscal Years

<u>Tax Collection Year</u>	<u>Assessor's Estimated Market Value</u>	<u>Tax Capacity</u>	<u>Percent Net Tax Capacity to Estimated Market Value</u>
2011	\$ 2,673,246,800	\$ 30,457,891	1.14 %
2012	2,550,191,800	27,457,516	1.08
2013	2,338,267,000	25,551,203	1.09
2014	2,326,717,800	26,178,760	1.13
2015	2,625,259,600	29,814,881	1.14
2016	2,686,977,500	30,542,292	1.14
2017	2,880,559,100	33,172,805	1.15
2018	3,136,397,900	35,862,266	1.14
2019	3,360,382,600	38,536,228	1.15
2020	3,653,032,759	42,110,317	1.15

Note: A portion of the tax levy is spread on market value and a portion on tax capacity.

Source: Anoka County

INDEPENDENT SCHOOL DISTRICT NO. 12

School Tax Levies and Tax Rates by Fund
Last Ten Fiscal Years

	<u>Year Collectible</u>	<u>General Fund</u>	<u>Community Service Special Revenue Fund</u>	<u>Debt Service Fund</u>	<u>Total</u>
Levies	2011	\$ 7,786,955	\$ 463,912	\$ 9,983,310	\$ 18,234,177
	2012	9,300,278	435,700	7,878,459	17,614,437
	2013	9,198,014	418,166	7,715,411	17,331,591
	2014	9,885,301	413,876	6,605,581	16,904,758
	2015	8,931,629	438,563	7,140,214	16,510,406
	2016	9,712,724	424,596	6,943,646	17,080,966
	2017	9,528,279	581,697	5,912,128	16,022,104
	2018	10,306,995	595,941	7,104,641	18,007,577
	2019	14,708,976	633,096	8,898,626	24,240,698
	2020	15,267,321	645,126	9,676,278	25,588,725
Tax Capacity Rate (1)	2011	8.480	1.541	33.674	43.695
	2012	10.719	1.596	27.695	40.010
	2013	11.321	1.645	30.715	43.681
	2014	20.495	1.568	24.123	46.186
	2015	11.190	1.454	23.918	36.562
	2016	12.520	1.379	22.527	36.426
	2017	10.255	1.817	17.025	29.097
	2018	13.061	1.636	20.273	34.970
	2019	10.780	1.644	23.560	35.984
	2020	9.660	1.514	22.885	34.059
Market Value Rate	2011	0.16315	—	—	0.16315
	2012	0.22080	—	—	0.22080
	2013	0.22204	—	—	0.22204
	2014	0.16261	—	—	0.16261
	2015	0.16627	—	—	0.16627
	2016	0.18997	—	—	0.18997
	2017	0.17495	—	—	0.17495
	2018	0.15137	—	—	0.15137
	2019	0.28318	—	—	0.28318
	2020	0.25716	—	—	0.25716

- (1) Tax capacity rate is a percent of the adjusted net tax capacity. A property's net tax capacity is determined by multiplying its taxable market value by a state determined class rate. Class rates vary by property type and change periodically based on state legislation.

Source: Anoka County

INDEPENDENT SCHOOL DISTRICT NO. 12

Student Enrollment
Last Ten Fiscal Years

Year Ended June 30,	Average Daily Membership (ADM) (for Students Served or Tuition Paid)					Total Pupil Units
	Handicapped and Pre-Kindergarten	Kindergarten	Elementary	Secondary	Total	
2011	64.80	347.35	2,843.41	3,272.26	6,527.82	7,632.71
2012	60.58	380.10	2,784.71	3,218.27	6,443.66	7,513.88
2013	61.27	412.51	2,790.48	3,134.31	6,398.57	7,430.04
2014	61.17	369.37	2,851.50	3,079.34	6,361.38	7,397.63
2015	89.99	430.93	2,832.85	3,039.80	6,393.57	7,001.54
2016	101.92	380.16	2,871.49	3,034.89	6,388.46	6,995.41
2017	101.10	400.69	2,884.30	3,112.85	6,498.94	7,121.51
2018	99.10	416.77	2,959.73	3,084.57	6,560.17	7,177.08
2019	123.46	400.02	2,979.66	3,072.79	6,575.93	7,190.45
2020	121.23	441.45	2,993.72	3,097.38	6,653.78	7,273.25

Note 1: Student enrollment numbers are estimated for the most recent fiscal year.

Note 2: ADM is weighted as follows in computing pupil units:

	<u>Pre-Kindergarten</u>	<u>Handicapped Kindergarten</u>	<u>Half-Day Kindergarten</u>	<u>Full-Day Kindergarten</u>	<u>Elementary 1-3</u>	<u>Elementary 4-6</u>	<u>Secondary</u>
Fiscal 2011 through 2014	1.250	1.000	0.612	0.612	1.115	1.060	1.300
Fiscal 2015 through 2020	1.000	1.000	0.550	1.000	1.000	1.000	1.200

Source: Minnesota Department of Education student reporting system

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SINGLE AUDIT AND OTHER REQUIRED REPORTS

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INDEPENDENT SCHOOL DISTRICT NO. 12

Schedule of Expenditures of Federal Awards
Year Ended June 30, 2020

Federal Grantor/Pass-Through Grantor/Program Title	Federal CFDA No.	Federal Expenditures	Noncash Assistance
U.S. Department of Agriculture			
Passed through Minnesota Department of Education			
Child nutrition cluster			
School Breakfast Program	10.553	\$ 68,469	
National School Lunch Program	10.555	582,386	\$ 148,678
Special Milk Program for Children	10.556	2,594	
COVID-19 – Summer Food Service Program for Children	10.559	<u>1,177,309</u>	
Total child nutrition cluster		\$ 1,830,758	
U.S. Department of Education			
Direct			
Indian Education Grants to Local Educational Agencies	84.060	19,479	
Passed through Minnesota Department of Education			
Special education cluster			
Special Education Grants to States	84.027	1,161,541	
Special Education Preschool Grants	84.173	<u>42,478</u>	
Total special education cluster		1,204,019	
Special Education – Grants for Infants and Families	84.181	36,764	
Title I Grants to Local Educational Agencies	84.010	411,867	
Supporting Effective Instruction State Grants	84.367	65,313	
English Language Acquisition State Grants	84.365	22,592	
Passed through Northeast Metropolitan Intermediate School District No. 916			
Career and Technical Education – Basic Grants to States	84.048	<u>10,738</u>	
Total federal awards		<u><u>\$ 3,601,530</u></u>	

Note 1: The Schedule of Expenditures of Federal Awards is prepared on the accrual basis of accounting. The information in this schedule is presented in accordance with the OMB's *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*. Therefore, some amounts presented in this schedule may differ from the amounts presented in, or used in the preparation of, the District's basic financial statements.

Note 2: All pass-through entities listed above use the same CFDA numbers as the federal grantors to identify these grants, and have not assigned any additional identifying numbers.

Note 3: The District did not elect to use the 10 percent de minimis indirect cost rate.

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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN
ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the School Board and Management of
Independent School District No. 12
Circle Pines, Minnesota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Independent School District No. 12 (the District) as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated October 28, 2020.

INTERNAL CONTROL OVER FINANCIAL REPORTING

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

(continued)

COMPLIANCE AND OTHER MATTERS

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

PURPOSE OF THIS REPORT

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

Malloy, Montague, Karnowski, Radosevich & Co., P.A.

Minneapolis, Minnesota
October 28, 2020

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR
EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL
OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

To the School Board and Management of
Independent School District No. 12
Circle Pines, Minnesota

REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM

We have audited Independent School District No. 12's (the District) compliance with the types of compliance requirements described in the U.S. Office of Management and Budget *Compliance Supplement* that could have a direct and material effect on each of the District's major federal programs for the year ended June 30, 2020. The District's major federal programs are identified in the Summary of Audit Results section of the accompanying Schedule of Findings and Questioned Costs.

MANAGEMENT'S RESPONSIBILITY

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

AUDITOR'S RESPONSIBILITY

Our responsibility is to express an opinion on compliance for each of the District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the District's compliance.

(continued)

OPINION ON EACH MAJOR FEDERAL PROGRAM

In our opinion, the District complied, in all material respects, with the types of compliance requirements referred to on the previous page that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2020.

REPORT ON INTERNAL CONTROL OVER COMPLIANCE

Management of the District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to on the previous page. In planning and performing our audit of compliance, we considered the District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

PURPOSE OF THIS REPORT

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Malloy, Montague, Karnowski, Radosevich & Co., P.A.

Minneapolis, Minnesota
October 28, 2020

INDEPENDENT AUDITOR'S REPORT
ON MINNESOTA LEGAL COMPLIANCE

To the School Board and Management of
Independent School District No. 12
Circle Pines, Minnesota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Independent School District No. 12 (the District) as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated October 28, 2020.

MINNESOTA LEGAL COMPLIANCE

In connection with our audit, nothing came to our attention that caused us to believe that the District failed to comply with the provisions of the contracting and bidding, deposits and investments, conflicts of interest, public indebtedness, claims and disbursements, miscellaneous provisions, and uniform financial accounting and reporting standards sections of the *Minnesota Legal Compliance Audit Guide for School Districts*, promulgated by the State Auditor pursuant to Minnesota Statutes § 6.65, insofar as they relate to accounting matters. However, our audit was not directed primarily toward obtaining knowledge of such noncompliance. Accordingly, had we performed additional procedures, other matters may have come to our attention regarding the District's noncompliance with the above referenced provisions, insofar as they relate to accounting matters.

PURPOSE OF THIS REPORT

The purpose of this report is solely to describe the scope of our testing of compliance and the results of that testing, and not to provide an opinion on compliance. Accordingly, this report is not suitable for any other purpose.

Malloy, Montague, Karnowski, Radosevich & Co., P.A.

Minneapolis, Minnesota
October 28, 2020

INDEPENDENT SCHOOL DISTRICT NO. 12

Schedule of Findings and Questioned Costs Year Ended June 30, 2020

A. SUMMARY OF AUDIT RESULTS

This summary is formatted to provide federal granting agencies and pass-through agencies answers to specific questions regarding the audit of federal awards.

Financial Statements

What type of auditor's report is issued?

<u> X </u>	Unmodified
<u> </u>	Qualified
<u> </u>	Adverse
<u> </u>	Disclaimer

Internal control over financial reporting:

Material weakness(es) identified?	<u> </u> Yes	<u> X </u> No
Significant deficiency(ies) identified?	<u> </u> Yes	<u> X </u> None reported
Noncompliance material to the financial statements noted?	<u> </u> Yes	<u> X </u> No

Federal Awards

Internal controls over major federal award programs:

Material weakness(es) identified?	<u> </u> Yes	<u> X </u> No
Significant deficiency(ies) identified?	<u> </u> Yes	<u> X </u> None reported

Type of auditor's report issued on compliance for major programs?

U.S. Department of Agriculture – child nutrition cluster	Unmodified
U.S. Department of Education – special education cluster	Unmodified

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?

<u> </u> Yes	<u> X </u> No
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Programs tested as major programs:

Program or Cluster(s)	CFDA No.
The U.S. Department of Agriculture – child nutrition cluster consisting of:	
– School Breakfast Program	10.553
– National School Lunch Program	10.555
– Special Milk Program for Children	10.556
– Summer Food Service Program for Children	10.559
The U.S. Department of Education – special education cluster consisting of:	
– Special Education Grants to States	84.027
– Special Education Preschool Grants	84.173

Threshold for distinguishing type A and B programs.

<u> \$ 750,000 </u>

Does the auditee qualify as a low-risk auditee?

<u> X </u> Yes	<u> </u> No
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INDEPENDENT SCHOOL DISTRICT NO. 12

Schedule of Findings and Questioned Costs (continued)
Year Ended June 30, 2020

B. FINANCIAL STATEMENT FINDINGS

None.

C. FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

None.

D. MINNESOTA LEGAL COMPLIANCE FINDINGS

None.

INDEPENDENT SCHOOL DISTRICT NO. 12

Uniform Financial Accounting and Reporting Standards
Compliance Table
June 30, 2020

		Audit	UFARS	Audit – UFARS
General Fund				
Total revenue		\$ 89,543,337	\$ 89,543,337	\$ –
Total expenditures		\$ 80,988,212	\$ 80,988,213	\$ (1)
Nonspendable				
460	Nonspendable fund balance	\$ –	\$ –	\$ –
Restricted				
401	Student activities	\$ 165,409	\$ 165,409	\$ –
402	Scholarships	\$ –	\$ –	\$ –
403	Staff development	\$ –	\$ –	\$ –
407	Capital projects levy	\$ –	\$ –	\$ –
408	Cooperative revenue	\$ –	\$ –	\$ –
413	Projects funded by COP	\$ –	\$ –	\$ –
414	Operating debt	\$ –	\$ –	\$ –
416	Levy reduction	\$ –	\$ –	\$ –
417	Taconite building maintenance	\$ –	\$ –	\$ –
424	Operating capital	\$ 1,362,074	\$ 1,362,074	\$ –
426	\$25 taconite	\$ –	\$ –	\$ –
427	Disabled accessibility	\$ –	\$ –	\$ –
428	Learning and development	\$ –	\$ –	\$ –
434	Area learning center	\$ –	\$ –	\$ –
435	Contracted alternative programs	\$ –	\$ –	\$ –
436	State approved alternative program	\$ –	\$ –	\$ –
438	Gifted and talented	\$ –	\$ –	\$ –
440	Teacher development and evaluation	\$ –	\$ –	\$ –
441	Basic skills programs	\$ –	\$ –	\$ –
448	Achievement and integration	\$ –	\$ –	\$ –
449	Safe schools levy	\$ 285,461	\$ 285,461	\$ –
451	QZAB payments	\$ –	\$ –	\$ –
452	OPEB liability not in trust	\$ –	\$ –	\$ –
453	Unfunded severance and retirement levy	\$ –	\$ –	\$ –
459	Basic skills extended time	\$ –	\$ –	\$ –
467	Long-term facilities maintenance	\$ 2,808,841	\$ 2,808,841	\$ –
472	Medical Assistance	\$ 245,826	\$ 245,826	\$ –
473	PPP loans	\$ –	\$ –	\$ –
474	EIDL loans	\$ –	\$ –	\$ –
464	Restricted fund balance	\$ –	\$ –	\$ –
475	Title VII – Impact Aid	\$ –	\$ –	\$ –
476	PILT	\$ –	\$ –	\$ –
Committed				
418	Committed for separation	\$ –	\$ –	\$ –
461	Committed fund balance	\$ –	\$ –	\$ –
Assigned				
462	Assigned fund balance	\$ 6,331,521	\$ 6,331,521	\$ –
Unassigned				
422	Unassigned fund balance	\$ 11,640,833	\$ 11,640,833	\$ –
Food Service				
Total revenue		\$ 3,489,891	\$ 3,489,891	\$ –
Total expenditures		\$ 3,523,484	\$ 3,523,484	\$ –
Nonspendable				
460	Nonspendable fund balance	\$ 53,171	\$ 53,171	\$ –
Restricted				
452	OPEB liability not in trust	\$ –	\$ –	\$ –
474	EIDL loans	\$ –	\$ –	\$ –
464	Restricted fund balance	\$ 134,325	\$ 134,325	\$ –
Unassigned				
463	Unassigned fund balance	\$ –	\$ –	\$ –
Community Service				
Total revenue		\$ 4,427,294	\$ 4,427,293	\$ 1
Total expenditures		\$ 4,805,165	\$ 4,805,165	\$ –
Nonspendable				
460	Nonspendable fund balance	\$ –	\$ –	\$ –
Restricted				
426	\$25 taconite	\$ –	\$ –	\$ –
431	Community education	\$ 972,662	\$ 972,662	\$ –
432	ECFE	\$ 322,159	\$ 322,159	\$ –
440	Teacher development and evaluation	\$ –	\$ –	\$ –
444	School readiness	\$ 200,106	\$ 200,106	\$ –
447	Adult basic education	\$ –	\$ –	\$ –
452	OPEB liability not in trust	\$ –	\$ –	\$ –
473	PPP loans	\$ –	\$ –	\$ –
474	EIDL loans	\$ –	\$ –	\$ –
464	Restricted fund balance	\$ 33,873	\$ 33,873	\$ –
Unassigned				
463	Unassigned fund balance	\$ –	\$ –	\$ –

INDEPENDENT SCHOOL DISTRICT NO. 12

Uniform Financial Accounting and Reporting Standards
Compliance Table (continued)
June 30, 2020

		Audit	UFARS	Audit – UFARS
Building Construction				
Total revenue		\$ 710,097	\$ 710,097	\$ –
Total expenditures		\$ 14,938,828	\$ 14,938,828	\$ –
Nonspendable				
460	Nonspendable fund balance	\$ 154,500	\$ 154,500	\$ –
Restricted				
407	Capital projects levy	\$ –	\$ –	\$ –
413	Projects funded by COP	\$ –	\$ –	\$ –
467	Long-term facilities maintenance	\$ –	\$ –	\$ –
464	Restricted fund balance	\$ 4,704,026	\$ 4,704,026	\$ –
Unassigned				
463	Unassigned fund balance	\$ –	\$ –	\$ –
Debt Service				
Total revenue		\$ 8,303,766	\$ 8,303,767	\$ (1)
Total expenditures		\$ 7,943,204	\$ 7,943,204	\$ –
Nonspendable				
460	Nonspendable fund balance	\$ –	\$ –	\$ –
Restricted				
425	Bond refundings	\$ –	\$ –	\$ –
433	Maximum effort loan	\$ –	\$ –	\$ –
451	QZAB payments	\$ –	\$ –	\$ –
467	Long-term facilities maintenance	\$ –	\$ –	\$ –
464	Restricted fund balance	\$ 1,696,865	\$ 1,696,865	\$ –
Unassigned				
463	Unassigned fund balance	\$ –	\$ –	\$ –
Trust				
Total revenue		\$ –	\$ –	\$ –
Total expenditures		\$ –	\$ –	\$ –
401	Student activities	\$ –	\$ –	\$ –
402	Scholarships	\$ –	\$ –	\$ –
422	Net position	\$ –	\$ –	\$ –
Custodial Fund				
Total revenue		\$ –	\$ –	\$ –
Total expenditures		\$ –	\$ –	\$ –
401	Student activities	\$ –	\$ –	\$ –
402	Scholarships	\$ –	\$ –	\$ –
448	Achievement and integration	\$ –	\$ –	\$ –
464	Restricted fund balance	\$ –	\$ –	\$ –
Internal Service				
Total revenue		\$ 10,639,218	\$ 10,639,218	\$ –
Total expenditures		\$ 9,817,226	\$ 9,817,226	\$ –
422	Net position	\$ 4,243,440	\$ 4,243,440	\$ –
OPEB Revocable Trust Fund				
Total revenue		\$ –	\$ –	\$ –
Total expenditures		\$ –	\$ –	\$ –
422	Net position	\$ –	\$ –	\$ –
OPEB Irrevocable Trust Fund				
Total revenue		\$ 480,160	\$ 480,160	\$ –
Total expenditures		\$ 606,509	\$ 606,509	\$ –
422	Net position	\$ 11,018,795	\$ 11,018,796	\$ (1)
OPEB Debt Service Fund				
Total revenue		\$ 671,260	\$ 671,260	\$ –
Total expenditures		\$ 669,304	\$ 669,304	\$ –
Nonspendable				
460	Nonspendable fund balance	\$ –	\$ –	\$ –
Restricted				
425	Bond refundings	\$ –	\$ –	\$ –
464	Restricted fund balance	\$ 172,066	\$ 172,066	\$ –
Unassigned				
463	Unassigned fund balance	\$ –	\$ –	\$ –

Note: Statutory restricted deficits, if any, are reported in unassigned fund balances in the financial statements in accordance with accounting principles generally accepted in the United States of America.

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